

LOCAL FUND AUDIT, PURI, ODISHA

CATEGORY : N A C

Audit Report No : 360579/AR/2017-2018-PURI

PARA: 1 TITLE SHEET

1	Name of the Institution :	Nimapara NAC
2	Year of Accounts under Audit :	2016-2017
3	Name of the Local Authority during the year of A/Cs :	SRI AJAY KUMAR MOHANTY, ORS, Addl.Tahasildar, Nimapara, In charge E.O., Nimapara N.A.C.
	Name of the Local Authority at the time of Audit :	SRI AJAY KUMAR MOHANTY, ORS
4	Duration of Audit :	20-01-2018 To 16-03-2018 (Mandays Consumed :- 29.5)
5	Name of the Auditors :	SNEHASISH PATTNAIK - Auditor(20-01-2018 to 16-03-2018) CHINMAYA KUMAR PRATAP - Auditor(20-01-2018 to 16-03-2018)
6	Name of the Reviewing Officer :	BIJAYA KUMAR BEHERA(Audit Superintendent)
7	Date of submission of report by Reviewing officer :	08-05-2018
8	Entry Conference Date :	05-02-2018
9	Exit Conference Date :	22-05-2018
10	Name of the District Audit Officer :	Smt Arundhati Jena
11	Date of approval of report by District Audit Officer :	07-06-2018

Para1.1 :- Demographic information:-

Name Of The Institution	Area In sq Km	No of Ward	Population of the Institution					Female Population	Male Population
			S.C	S.T	Minority	General	Total		
Nimapara NAC	14.07	11	3418	26	313	15532	19289	9411	9878

PARA: 2 PHYSICAL VERIFICATION

S/no	Items	Date Of Physical verification Before / After Transaction	Physical Balance	Balance As per Cash Book / Stock Register	Reference To The Page No Of Cash Book / Stock Register	Discrepancies If Any
1	11.Level Books	20.01.2018 before transaction	3	3	Stock Register Pg-15	
2	10.Auto Parking Receipt Books	20.01.2018 before transaction	48	48	Stock Register Pg-81	
3	9.Trekker Fee Receipt Books	20.01.2018 before transaction	140	140	Stock Register Pg-61	
4	8.Bus fee Receipt books	20.01.2018 before transaction	132	132	Stock Register Pg-41	
5	7.Daily Market Receipt Book	20.01.2018 before transaction	139	139	Stock Register Pg-27	
6	6.Holding Tax Receipt books	20.01.2018 before transaction	51	51	Stock Register pg-2	
7	ServicePostage Stamps	20.01.2018 before transaction	Worth of RS 1765.65	Worth of RS 1765.65	Stamp register Pg-30	
8	Others					
9	Miscellaneous Receipt Books	20.01.2018 before transaction	22	22	Stock Register pg-13	
10	Measurement Books	20.01.2018 before transaction	10	10	Stock Register pg-12	
11	Cash in hand	20.01.2018 before transaction	0	0	Cashier cash book pg-130	

Comments

The Physical verification of liquid cash and other items have been conducted on 20.01.2018 before transaction. Physical cash balance was found nil on that day. The physical verification of all other items furnished above were tallied with book/ register balance. There was no discrepancy noticed during current audit.

PARA: 3 LIST OF VERIFIED RECORDS
A : List Of Verified Records/Register

S/no	List Records/Register	Rules	Form No
1	Measurement Book	Rule 365	Form W-VIII
2	Stock & Store Register of Municipality	Rule 346	Form W-VII
3	Register of Works	Rule 345	Form W-VI
4	Contract Certificate	Rule 343	Form W-IV
5	Contract Agreement Form	Rule 341	Form W-III
6	Tax collector's Ledger	Rule 198	Form M
7	Stock account of Receipt Forms	Rule 196	Form L
8	Tax collector's daily collection register	Rule 192	Form K
9	Tax Receipt Form	Rule 188	Form I
10	Register of Petitions	Rule 183	Form F
11	Form of appeal petition	Rule 183	Form E
12	Tax Ledger (personal A/C of Tax Payers)	Rule 178	Form B(l)
13	Stock Register of Stationery	Rule 172	Form No. XLIV
14	Stamp Account	Rule 172	Form No. XLIV
15	Stock account of Tickets used for daily collection of Market fees	Rule 171	Form No. XLIII
16	Register of Grants	Rule 80	Form No. XLII
17	Daily Collection Register	Rule 171	Form No. XL
18	Arrear List	Rule 170	Form No. XXXIX
19	Ledger of Lessees	Rule 170	Form No. XXXVIII
20	Register of Rents for which there is fixed demand	Rule 163	Form No. XXXVI
21	Miscellaneous Receipts	Rule 157	Form No. XXXIV
22	Register of the Tax on Carriages, Carts, Horses and Other animals	Rule 151	Form No. XXIX
23	Establishment Audit Register	Rule 146	Form No. XXV
24	Annual Account of Receipts and Expenditure	Rule 145	Form No. XXIV
25	Register of Quarterly & Annual account of Expenditure	Rule 144	Form No. XXIII
26	Register of Quarterly & Annual account of Receipt	Rule 144	Form No. XXII
27	Register of Outstanding Advances	Rule 140	Form No. XIX
28	Deposit Ledger	Rule 142	Form No. XX
29	Budget Estimate	Rule 74	Form No. I
30	Abstract of the Budget Estimate	Rule 74	Form No. I-A
31	Schedule for the Budget Estimate	Rule 77	Form No. III
32	Cashier's Cash Book	Rule 81	Form No. V
33	Challan	Rule 87	Form No. VI
34	Register of Bills	Rule 96	Form No. VII
35	Salary Bills	Rule 97	Form No. IX
36	Absentee Statement	Rule 97	Form No. X
37	Periodical Increment Certificate	Rule 99	Form No. XI
38	Permanent Advance Account	Rule 108	Form No. XII
39	Voucher of Recoupment of Permanent Advance Account	Rule 110	Form No. XIII
40	Cash Book of the municipality	Rule 125	Form No. XIV
41	Advance Ledger	Rule 136	Form No. XVIII
42	Register of adjustments	Rule 132	Form No. XVII
43	Abstract Register of Expenditure	Rule 129	Form No. XVI
44	Abstract Register of Receipts	Rule 129	Form No. XV

B : List of Records/Registers not Produced to Audit

S/no	List Records/Register	Rules	Form No
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C : List of Records/Registers not Maintained

S/no	List Records/Register	Rules	Form No
1	Miscellaneous Supply Bill	Rule 343	Form W-V

2	Nominal Muster Roll (NMR)	Rule 340	Form W-II
3	Register of Estimates & Allotments	Rule 332	Form W-I
4	Register of Distrained property & sales	Rule 204	Form S
5	Warrant register	Rule 202	Form R
6	Form of inventory & Notice	Rule 203	Form Q
7	Distraint Warrant Register	Rule 202	Form P
8	Notice of demand for tax u/s-161 of OM Act	Rule 202	Form O
9	Progress statement of collection of taxes	Rule 200	Form N
10	Register of writes off of demands	Rule 190	Form J
11	Arrear Demand Register	Rule 187	Form H
12	Mutation Register	Rule 184	Form G
13	Demand and Collection Register	Rule 178	Form B
14	Assessment List	Rule 177	Form A
15	Register of Interest Bearing Securities	Rule 147	Form No. XLI
16	Jamabandi Register	Rule 170	Form No. XXXVII
17	Register of Lands	Rule 160	Form No. XXXV
18	License Register for Drivers and Owners of Carriages plying for hire	Rule 156	Form No. XXXIII
19	Stock account of License Number Plates	Rule 155	Form No. XXXII
20	Application for License for Carriage, Cart, Horses and Other animals	Rule 152	Form No. XXXI
21	License for Carriages, Carts, Horses Other and animals	Rule 154	Form No. XXX
22	Appropriation Register of Loan Funds	Rule 150	Form No. XXVIII
23	Loan Register	Rule 149	Form No. XXVII
24	Register of Investments	Rule 148	Form No. XXVI
25	Register of outstanding deposits	Rule 143	Form No. XXI
26	Subsidiary Cash Book	Rule 128 A	Form No. V-A
27	Order Book	Rule 96	Form No. VIII
D : List of Records/Registers not Required			
S/no	List Records/Register	Rules	Form No
1	Subsidiary account of special taxes	Rule 79	Form No.-IV

Comments

PARA: 4 FINANCIAL POSITION

Nimapara NAC - 2016-2017

S/no	Name of the Cash Book	OB as on Date	Opening Balance(In Rs:)	Receipt during the Year under Audit(In Rs:)	Total(In Rs:)	Expenditure during the Year under Audit(In Rs:)	Closing Balance as per Audit (DD MM YYYY)	Closing Balance(In Rs:)(AUDIT)	Closing Balance as per (DD MM YYYY) Cash Book	Closing Balance(In Rs:)(CASH BOOK)	Difference (In Rs:)	Remarks
1	Accountant Cash Book	01-04-2016	9916346 0.00	91491526. 00	19065498 6.00	72047364. 00	31-03-2017	1186076 22.00	31-03-2017	1186076 22.03	-0.03	
	GRAND TOTAL		9916346 0.00	91491526. 00	19065498 6.00	72047364. 00		1186076 22.00		1186076 22.03	-0.03	

Comments

4.1. CLOSING BALANCE OF NIMAPARA NAC AS ON 31.03.2017

Cash in Hand- Rs.0.00

Bank - Rs.88934732.41

P/L Account - Rs.29672889.62

TOTAL - Rs.118607622.03

4.2. DETAILS OF RECEIPT AND EXPENDITURE ON ACCOUNTS OF NIMAPARA NAC FOR THE YEAR 2016-17.

DETAILS OF RECEIPTS ON ACCOUNTS OF NIMAPARA NAC FOR THE YEAR 2016-17				
	RECEIPTS	Receipt during 2015-16	As per Budget 2016-17	Receipt during 2016-17
I	Tax Revenue			
	HOLDING TAX	146031.50		181498.50
	WATER TAX	72978.75		90748.25
	LIGHTING TAX	72979.75		90748.25
		291990.00	645000.00	362995.00
II	Assigned Revenue and Compensations			
	COMPENSATION IN LIEU OF OCTROI	12287000.00	14508000.00	14508000.00
III	Rental Income from Municipal Properties			
	RENT FROM MARKET COMPLEX	101085.00		134030.00
	LEASE RENTALS-OTHERS	308880.00		162370.00
		409965.00	850000.00	296400.00
IV	Fees and User Charges			
	TRADE LICENSE FEES	159628.00		270040.00
	LICENSE FEES FROM DANGEROUS/OFFENSIVE TRADE(U/S-290)	46102.00		761950.00
	LICENSING FEES FROM HAWKERS (U/S 307)	41820.00		46985.00
	FEES FOR PROJECTIONS/ERLECTIONS CUM BUILDING PERMISSION	789430.00		742819.00
	FEES FROM DAILY /WEEKLY MARKET	101960.00		95220.00
	REGULARISATION FEES-BUILDING CONSTRUCTION	9820.00		15220.00
	SEPTIC TANK CLEANING CHARGES	221350.00		261500.00

	CHARGES FOR SUPPLY OF WATER BY TANKERS	85500.00		44850.00
	Licence Renewal Charges	2710.00		21820.00
		1458320.00	1880000.00	2260404.00
V	Sale and Hire Charges			
	SALE OF TENDER PAPERS	661000.00		336200.00
	SALE OF OLD NEWSPAPERS	1544.00		1240.00
		662544.00	733500.00	337440.00
VI	Interest earned			
	INTEREST FROM BANK ACCOUNT	1202381.00	1000000.00	2988135.00
VII	Other Income			
	RECOVERY FROM EMPLOYEES	2000.00		0.00
	AUDIT RECOVERY	1378.00		0.00
	REVENUE GRANT FROM OTHERS	9000.00		5104.00
		12378.00	30000.00	5104.00
VIII	Grants, Contribution for specific purposes			
	13th Finance Performance Grant	385000.00		0.00
	14th Finance Commission Grant	5358000.00		7486000.00
	Grant-Economic Census SECC	10000.00		0.00
	MBPY & IGNOAP Grant	5403900.00		5297400.00
	Road Development	1350000.00		2171000.00
	NATIONAL FAMILY BENEFIT SCHEME(NFBS)	80000.00		20000.00
	MOTOR VEHICLE GRANT (MVI)	1305000.00		1424000.00
	Maintenace of Road & Bridges (MRB)	2209000.00		2209000.00
	Pension/Family Pension and Basic Services	7796000.00		4160000.00
	Devolution of Fund	10308000.00		5329000.00
	GRANT FOR URBAN ASSET CREATION & MAINTENANCE	1417000.00		1418000.00
	Grant for Maint. of Non Residensial Building (NRB)	300000.00		316000.00
	District Innovative Fund	65250.00		89150.00
	Performance based Incentive (PBI)	1725000.00		0.00
	SJSRY-UWSP-REVOLVING FUND	5300.00		0.00
	OULM	979000.00		376260.00
	REMUNERATION FOR LOCAL REPRESENTATIVES	46000.00		48025.00
	Swachha Bharat Mission	3070473.00		814065.00
	HARISCHANDRA SAHAYATA	0.00		200000.00
	JnNURM - CITY BUS	0.00		10012800.00
		41812923.00	86526000.00	41370700.00
IX	Deposits Received			
	EMD	225120.00		224000.00
	SD	879474.00		897682.00
	Royalty	562501.00		435790.00
	TDS- IT from Contractors	390256.00		360594.00

	Labour Cess	201767.00		181808.00
	TDS- VAT @4% from Contractors	708800.00		727218.00
	VAT@5% on cost of tender Paper	33050.00		16810.00
	Withheld amount from Work bills	21931.00		39804.00
	cost of EGB	52052.00		49080.00
		3074951.00	4615436.00	2932786.00
X	Income from Arrears			
	HOLDING TAX ARREAR	162213.00		217574.00
	LIGHT TAX ARREAR	81039.00		108772.00
	WATER TAX ARREAR	80192.00		107615.00
	Arrear Trade License and U/S 290	26548.00		40500.00
	CONTROL ACCOUNT LICENSE FEE	36065.00		38455.00
	Arrear Rent from Market Complex	78655.00		57360.00
		464712.00	610000.00	570276.00
XI	Others			
	Professional Tax	20425.00		21675.00
	Bank Loan Recovery	452846.00		377202.00
	GPF Recovery	20000.00		18700.00
	LIC	53868.00		66668.00
	CPF Subscription	88344.00		88344.00
	CPF Loan	213486.00		217369.00
	Adv. Adjustment during 16-17	182545.00		411000.00
	FA adjustment (Paid during 16-17)	94000.00		112500.00
	FA adjustment (Paid during 15-16)	132000.00		141000.00
		1257514.00		1454458.00
XII	Grants of Konark NAC	31746100.00		24404828.00
	TOTAL RECEIPT	94680778.00	111397936.00	91491526.00
	ADD OB AS ON 01.04.2016			99163460.03
	GRAND TOTAL			190654986.03

DETAILS OF EXPENDITURES ON ACCOUNTS OF NIMAPARA NAC FOR THE YEAR 2016-17				
	EXPENDITURE	Expenditure during 2015-16	As per Budget 2016-17	Expenditure during 2016-17
I.	ESTABLISHMENT EXPENSES			
	SALARIES OF STAFF (O.C. grant)	4692018.00		4411178.00
	SALARY OF ACCOUNTANT & MIS	291600.00		291600.00
	SALARY OF C.O.	85500.00		111600.00
	REMUNERATION FEES CHAIRMAN&VICECHAIRMAN	15660.00		14805.00
	PENSION /FAMILY PENSION	1853205.00		1812920.00
	RETIREMENT GRATUITY	447605.00		0.00
	PAYMENT THROUGH OUTSOURCING AGENCY	2041538.00		2040560.00

		9427126.00	17988500.00	8682663.00
II	ADMINISTRATIVE EXPENSES			
	RATE & TAXES	7565.00		0.00
	ELECTRICITY CHARGES OFFICIAL PREMISES (O.C. grant)	62631.00		30433.00
	TELEPHONE EXPENSES	3352.00		3350.00
	POSTAGE AND COURIER EXPENSES	2500.00		1000.00
	INTERNET & BRODBAND CHARGES (O.C. grant)	15215.00		15351.00
	NEWSPAPERS	9405.00		8341.00
	BOOK (Municipal Manual)	0.00		1601.00
	PRINTING EXPENSES	41350.00		23010.00
	STATIONERY	29579.00		28098.00
	COMPUTER STATIONERY AND CONSUMBALES (O.C. grant)	18314.00		41210.00
	TRAVELING AND VEHILCE EXPENSES	64474.00		69560.00
	FUEL PETROL AND DIESEL TRAVEL (O.C. grant)	67354.00		115896.00
	HIRE & CONVEYANCE EXPENSES	11850.00		600.00
	INSURANCE CHARGES	26118.00		0.00
	LEGAL FEES	9200.00		34785.00
	ADVERTISMENT EXPENSES	106391.00		216337.00
	E Publication	7800.00		25700.00
		483098.00	1822500.00	615272.00
III	OPERATION & MAINTENANCE			
	PURCHASE OF ELECTRICAL GOODS (O.C. grant)	28114.00		58068.00
	CONSUMPTION OF STORES & SANITARY ITEMS (O.C. grant)	634977.00		364815.00
	REPAIR & MAINTENANCE-VEHICLE (O.C. grant)	36900.00		262527.00
	REPAIR & MAINTENANCE FURNITURE & FIXTURES	9820.00		37136.00
	REPAIR & MAINTENANCE OFFICE EQUIPMENTS	69245.00		18927.00
	TESTING & INSPECTION CHARGES	5566.00		29225.00
	STREET LIGHT ENERGY CHARGES (O.C. grant)	4070923.00		2835849.00
	PUBLIC LIGHTING SYSTEM (O.C. grant)	2592462.00		3299318.00
	WATER TANKERS	272400.00		0.00
	PHOTO COPIERS	8350.00		0.00
	WATER COOLERS	71440.00		0.00
	CHAIRS	14200.00		34843.00
	TABLE	7400.00		48090.00
	FOGGING MACHINE (MOSQUITO CONTROL) (O.C. grant)	0.00		106565.00
	PLANT & MACHINARY (O.C. grant)	0.00		63032.00
	TRACTOR	0.00		597143.00
		7821797.00	22610000.00	7755538.00
IV	INTEREST AND BANK CHARGES			
	BANK CHARGES	1001.57		173.00
		1001.57	12000.00	173.00

V	PROGRAMME EXPENSES			
	TRAINING PROGRAMME EXPENSES	9000.00		0.00
	PUJA & CELEBRATION EXPENSES	58850.00		138670.00
	AWARENESS PROGRAM EXPENSES UNDER SBM	14900.00		0.00
	JALA CHATRA PROG	37670.00		20010.00
	MISCELLANEOUS EXPENSES	0.00		24908.00
		120420.00	1065000.00	183588.00
VI	REVENUE GRANTS AND CONTRIBUTIONS			
	Grant-Economic Census SECC	10000.00		0.00
	MBPY & IGNOAP	4532300.00		4522700.00
	NATIONAL FAMILY BENEFIT SCHEME(NFBS)	20000.00		0.00
	Hrishchandra Sahayata	21000.00		67000.00
	SJSRY	623836.00		0.00
	Amount refunded to HUD towards undisbursed SJSRY Grant	677502.54		0.00
	SUPER CYCLONE FUND REFUNDED TO DIST. OFFICE	58500.00		0.00
		5943138.54	11042000.00	4589700.00
VII	DEPOSITS & OTHERS			
	EMD REFUND	195000.00		184694.00
	SD REFUND	44592.00		149880.00
	WITHELD REFUND	4500.00		48002.00
	PROFESSIONAL TAX	20425.00		21525.00
	BANK LOAN RECOVERY	452846.00		373650.00
	GPF RECOVERY	20000.00		20400.00
	LIC	53868.00		65068.00
	CPF SUBSCRIPTION (O.C. grant)	88344.00		88344.00
	CPF LOAN	213486.00		216649.00
	TDS- (IT)	390256.00		359018.00
	LABOUR CESS	201767.00		181808.00
	ROYALTY	562501.00		435790.00
	TDS-VAT - 4%	708800.00		727218.00
	VAT' @5% ON TENDER PAPERS	33050.00		16810.00
		2989435.00	4595436.00	2888856.00
VIII	CREATION OF CAPITAL ASSET			
	13th FCA	4741170.00		1334931.00
	14 th FCA	0.00		3982940.00
	DEVOLUTION (SFC)	2593207.00		6893453.00
	FDR	197253.00		0.00
	MAINTENANCE OF ROAD & BRIDGES(MRB)	2234496.00		2471910.00
	MVT	596829.00		1267207.00
	NRB	360068.00		452500.00
	CAPITAL ASSETS UNDER OCTORI	1723794.00		0.00

	PBI	284513.00		0.00
	ROAD DEVELOPMENT	3535776.00		1858699.00
	MLALAD(SPF)	34097.00		0.00
	SPECIAL CC ROAD	618687.00		349318.00
	RENOVATION OF DYING WATER BODIES	0.00		1161772.00
	SOLID WASTE MANEGEMENT	203342.00		0.00
	SWACHH BHARAT MISSION (IHHL)	0.00		654000.00
	OULM	0.00		770609.00
	OWN RESOURCES	762284.00		
	DISTRICT INNOVATIVE FUND	0.00		129400.00
		17885516.00	50445000.00	21326739.00
IX	LOANS & ADVANCES			
	Festival Adv To Employee	235000.00		225000.00
	Other advances	208045.00		805835.00
		443045.00	1443000.00	1030835.00
X	GRANTS OF KONARK NAC	0.00		24974000.00
	TOTAL EXPENDITURE	45114577.11	111023436.00	72047364.00
	ADD CB AS ON 31.03.2017			118607622.03
	GRAND TOTAL			190654986.03

4.3. Assets and Liabilities of NAC

Assets & Liabilities position of Nimapara NAC for the year 2016-17			
LIABILITIES	AMOUNT	ASSETS	AMOUNT
Salary and Allowances of staff	264413.00	Closing Balance of Cash Book	118607622.03
Wages	0.00	Amount Surcharged	98441.00
Pensions and Arrear pensions	70649.00	outstanding Taxes, rents etc	5342666.00
Street Light Energy charges	44062982.00	Outstanding Advances	989987.00
Loans Payble	226201.00		
Unremitted Govt dues	1576.00		
Deposits Refundable	3825142.00		
Unutilised Govt Grants	81053476.00		
Grants of Konark NAC	31176928.00		
CPF	96927.00		
TOTAL	160776718.00		124940275.03

From the above Assts and Liabilities statement, it was clear that the Liability of NAC over Asset is Rs.35836442.97. This indicates the unhealthy financial position of NAC. In Particular the liability of energy charges is Rs 44062982.00. Hence the local authority to take effective steps towards raise of their own fund to meet the expenses.

4.4. Budget of NAC

The Budget of NAC Nimapara was prepared as per the guide line within prescribed time period. The Budget placed before council and published in NAC notice board for public information for 15 days. The budget was approved by H&UD in time.

RECEIPTS			EXPENDITURE		
As per Budget	Actual (Excluding grants of Konark	Deviation	As per Budget	Actual (Excluding Konark NAC)	Deviation

		Nac)					
		Amount	Percentage			Amount	Percentage
111397936.00	67086698.00	44311238.00	39.78	111023436.00	47073364.00	63950072.00	57.60

The budget of NAC for the year 2016-17 was not realistic as the actual receipts and expenditure of NAC differs at great extend from estimated budget.

Lack of coherence between estimated receipt & expenditure and actual receipt & expenditure.

As per Rule-56 of Odisha Budget Manual, the estimation of fixed revenue should be based upon the actual demand including arrear and the probabilities of their realisation during the year. Odisha Budget Manual read with Section-108(a) of the Odisha Municipal Act, 1950 stipulates that the estimate of income and expenditure should be reasonable and proper. Further, the said rule of the Odisha Budget Manual stipulates that the Budget estimates of revenue and receipts should be based on the existing rates of taxes, duties and fees, etc., and no increase or reduction in such rates and no proposals for abandonment of revenue which have not been sanctioned by Government should be proposed in the estimates. Rule 78 of the Odisha Municipal Rules, 1953 states that in preparing the budget, provision shall be made for a minimum closing balance. The amount shall not ordinarily be less than one-sixth of the aggregate on account of establishment and fixed monthly charges for the whole year.

From the above figure it was revealed that the budget has not been prepared in a realistic manner. The deviation of actual receipt and expenditure from the budgeted receipt and expenditure figures are high. So it is concluded that the budget has not been prepared in reasonable and proper manner. Hence the Local Authority is suggested that the budget should be prepared on basis of actual receipt & expenditure of previous year.

4.5. PROVISION FOR SINKING FUND

There was provision of sinking fund (U/S-11 of OM Act-1950 and U/R-20(d) OM Rules-1951) in each ULBs to meet the liabilities and creates new assets against the damage one. On scrutiny the account of NIMAPARA NAC, it was found that there was no provision of sinking fund in the NAC. Hence it is suggested to Local Authority to constitute a sinking fund to meet the liabilities of the NAC.

4.6. NON ISSUE OF MISC RECEIPTS AGAINST CHEQUES/BDS.

On scrutiny the BD register with Misc receipt books, it was seen that cheques and BDs were received without issuing Money receipts. Though receipts were not issued, there is chance of not accounted for in cash book which leads to loss to the institutions. Hence it is suggested to issue money receipt against cheque and BD received from other sources.

PARA: 5 DETAILS OF CLOSING BALANCE AS PER BANK PASS BOOKS & CASH BOOK BANK BALANCE FIGURE

Nimapara NAC - 2016-2017

S/no	Name of the Bank	A/C No.	Closing Balance Date As on (dd/mm/yyyy)	Closing Balance in Pass Book(In Rs:) (A)	Closing Balance in Bank Date Cash Book (dd/mm/yyyy)	Closing Balance in Bank as mentioned in Cash Book(In Rs:) (B)	Difference(In Rs:)(A-B)	Remarks
1	ALL BANKS		01-04-2016	91187454.41	31-03-2017	88934732.41	2252722.00	Reconciliation is furnished below.
2	PL ACCOUNT		01-04-2016	29672889.62	31-03-2017	29672889.62	0.00	
	GRAND TOTAL			120860344.03		118607622.03	2252722.00	

Reconciliation

5.1.DETAILS OF BANK POSITION OF NIMAPARA NAC AS ON 31.03.2017

STATEMENT SHOWING THE DETAILED CASH BOOK WISE AND PASS BOOK WISE BANK POSITION AS ON 31.03.2017							
Sl. No.	Name of the Bank	Account No.	Scheme / Cash Book	Bank CB as on 31.03.17 as per Bank Pass book	CB as on 31.03.2017as per Cash book	Difference	Remarks
1	PNB Nimapara	954	Gen Muncipal Fund	423.00	423.00	0.00	
2	AXIS,Nimapara	9094	Gen Muncipal Fund	0.00	-13000.00	13000.00	Closed on 28.03.17 and Rs.145431.25 was diverted to HDFC 4180
3	UCO Nimapara	8569	Gen Muncipal Fund	6129153.03	4463356.03	1665797.00	
4	SBI Nimapara	2685	Gen Muncipal Fund	121009.49	121009.49	0.00	
5	HDFC Nimapara	4180	Gen Muncipal Fund	2495157.25	2442524.25	52633.00	New Account
6	AXIS,Nimapara	7634	Pension	0.00	0.00	0.00	Closed on 29.03.17 and Rs.364977.00 was diverted to HDFC 4081
7	SBI Nimapara	7717	Non LFS	1247956.00	1247956.00	0.00	
8	SBI Nimapara	9388	LFS	11270.00	11270.00	0.00	
9	UCO Nimapara	5146	Account & MIS	1245.00	1245.00	0.00	
10	PNB Nimapara	8887	Harischandra	151614.00	151614.00	0.00	
11	HDFC Nimapara	97282	SD deposit	3172981.28	3209227.28	-36246.00	
12	HDFC Nimapara	59391	Road Development	3837647.00	3837647.00	0.00	
13	UCO Nimapara	23089	TFC	997816.36	997816.36	0.00	
14	HDFC Nimapara	8942	Devlopment Grant	22974546.00	22974546.00	0.00	
15	HDFC Nimapara	86586	Water bodies	416528.00	416528.00	0.00	
16	Canara Bank, Nimapara	5463	MR &B	5584503.00	5584503.00	0.00	
17	CBI Nimapara	99723	NRB	1237602.00	1220692.00	16910.00	
18	CBI Nimapara	264	Motor Vehicle	4001803.00	4001803.00	0.00	

19	AXIS,Nimapara	19222	SWM	2464629.00	2464629.00	0.00	
20	AXIS,Nimapara	34030	Spl. CC	311402.00	311402.00	0.00	
21	HDFC Nimapara	86156	14th FC	9560392.00	9031064.00	529328.00	
22	HDFC Nimapara	86245	Swachha Bharata Mission	4786618.00	4775318.00	11300.00	
23	AXIS,Nimapara	43826	OULM	525979.00	525979.00	0.00	
24	HDFC Nimapara	86169	PBI(Performance based incentive)	1285081.00	1285081.00	0.00	
25	HDFC Nimapara	4154	ESCROW	15143442.00	15143442.00	0.00	New Account
26	HDFC Nimapara	4081	OAP	4728657.00	4728657.00	0.00	New Account
27	Treasury P/L		Grant	29672889.62	29672889.62	0.00	
			Total	120860344.03	118607622.03	2252722.00	

5.2.RECONCILIATION OF DIFFERENCE

Bank Reconciliation Statements of Nimapara NAC for the year 2016-17				
Sl No.	Name of the Bank A/C	CB as per Cash book	CB as per pass Book	Difference
1	AXIS BANK NIMAPARA, A/C 9094	-13000		13000
Add Cheque issued but not Encashed as on 31-03-2017				
	Cheque No. & Date	Amount	Encashed on	
	18296/24.12.14	4000	Not encashed (Towards Durga Puja donation, Ganesh bazar, Nimapara)	
	89288/25.05.16	6000	Not encashed (Advertisement cost to The Prajatanra, Cuttack)	
	89290/25.05.16	3000	Not encashed (Advertisement cost to The Matrubhasa , Cuttack)	
	Total	13000		
2	UCO BANK NIMAPARA, (GEN) A/C 8569	4463356.03	6129153.03	1665797
Add Cheque issued but not Encashed as on 31-03-2017				
	Cheque No. & Date	Amount	Encashed on	
	295360	4137	03.04.17	
	295362	652832	03.04.17	
	295363	1603	03.04.17	
	295361	402890	15.04.17	
	295364	604335	15.04.17	
	Total	1665797		

3	HDFC Nimapara, 9282	3209227.28	3172981.28	-36246
Add Cheque issued but not Encashed as on 31-03-2017				
	Cheque No. & Date	Amount	Encashed on	
	000028/30.03.15	5210	Not encashed	
	000105/04.02.17	2400	06.04.17	
	000112/29.03.17	16411	29.04.17	
	000113/29.03.17	48928	29.04.17	
	Total	72949		
Deduct cash deposited in bank but credited after 31.03.17				
	Cheque No. & Date	Amount	credited on	
	007459/16.03.17	16910	03.04.17	
	000038/16.03.17	71248	05.04.17	
	000036/16.03.17	21037	05.04.17	
	Total	(-) 109195		
4	HDFC Nimapara, 86156	9031064	9560392	529328
Add Cheque issued but not Encashed as on 31-03-2017				
	Cheque No. & Date	Amount	Encashed on	
	000037/16.03.17	437043	03.04.17	
	000038/16.03.17	71248	05.04.17	
	000036/16.03.17	21037	05.04.17	
	Total	529328		
5	HDFC Nimapara, 4180	2442524.25	2495157.25	52633
Add Cheque issued but not Encashed as on 31-03-2017				
	Cheque No. & Date	Amount	Encashed on	
	000058/23.08.16	250	Not encashed	
	000140/31.03.17	2202	Not encashed	
	000144/31.03.17	16780	05.04.17	
	000137/30.03.17	4555	06.04.17	
	000138/30.03.17	8400	10.04.17	
	000142/31.03.17	6200	10.04.17	
	000139/31.03.17	3564	12.04.17	
	000136/29.03.17	6254	15.04.17	
	000141/31.03.17	648	09.05.17	
	000143/31.03.17	3780	31.05.17	

	Total	52633		
6	CBI Nimapara, 99723	1220692	1237602	16910
Add Cheque issued but not Encashed as on 31-03-2017				
	Cheque No. & Date	Amount	Encashed on	
	007459/16.03.17	16910	03.04.17	
	Total	16910		
7	HDFC Nimapara,86245	4775318	4786618	11300
Add Cheque issued but not Encashed as on 31-03-2017				
	Cheque No. & Date	Amount	Encashed on	
	000002/05.04.16	2000	05.08.17	
	000006/21.09.16	2000	05.08.17	
	000009/04.02.17	3300	05.08.17	
	Total	7300		
Add Amount debit from cash book but not debit from bank as on 31.03.17				
	Cheque No. & Date	Amount	Not debited	
	000003/29.04.16	2000	Not debited	
	000007/23.11.16	2000	Not debited	
	Total	4000		
			Total Difference	2252722

5.3. PARKING OF MUNICIPAL FUND IN INELIGIBLE BANKS

On scrutiny the accountant cash book and different pass books, it revealed that all the pass books are belonged to eligible bank as instructed in letter no.2330/F/11.07.13. No money has been parked outside the eligible banks.

5.4.Non Maintenance of Flexi Account

As per Finance Department letter no. 35425/F., dated 12.10.2012, all Departments were requested to impress upon the implementing agencies under their control which are authorised to keep the central share and state share or only central share of the centrally sponsored plan scheme funds in bank accounts, to keep them in flexi accounts so that higher interest accruals from the scheme funds can be ploughed back to expand the coverage of the scheme without affecting funds flow for the scheme. But, in Nimapara NAC, even a number of Central schemes & Centrally Sponsored schemes are in operation, no flexi account was maintained during the year 2016-17 rather funds relating to FC grants, MPLAD, NFBS, IGNOAP etc. were managed in SB accounts. Hence local authority is suggested to adopt this procedure hence forth.

5.5.Reasons for closure of Bank Accounts

Two bank accounts of Axis Bank having A/c numbers 9094 and 7634 have been closed during 2016-17 due to poor service and the closure balance have been transferred to HDFC, Nimapara with A/c Nos.4180 and 4081 respectively.

PARA: 6 STOCK POSITION

Nimapara NAC - 2016-2017

S/no	Material/ Item	Opening Balance	Receipt	Issued	Closing Balance As per Audit	As per stock register	Remarks
1	Computer Set	4	0	0	4.00	4	Details of other stocks are furnished below.

Comments
6.1. Building and Grain stock Material

As revealed from stock registers and previous year Audit Report, there was no stocks of building materials and grains with NAC store as on 01.04.16. During the current year 2016-17 no such types of stores are found.

The details of dead stocks are furnished below.

DETAILS OF DEAD STOCK OF NIMAPARA N.A.C AS ON 31.03.2017							
SI No	Material/ Item	Opening Balance	Receipt	Total	Issued	Closing Balance	Remarks
1	Computer set (Nos)	4	0	4	0	4	
2	Bleaching powder (Bags)	0	170	170	170	0	
3	Black Phenyl (Jars)	0	3	3	3	0	
4	Mosquito oil (Jars)	0	30	30	30	0	
5	4 wheeled water tanker	2	0	2	0	2	
6	Steel Almirah	25	1	26	0	26	
8	Printer	3	0	3	0	3	
9	Xerox Machine	1	0	1	0	1	
10	Scanner	1	0	1	0	1	
11	Fan	23	0	23	0	23	
12	S Model chair	18	0	18	0	18	
13	AC	4	0	4	0	4	
14	Chair	71	0	71	0	71	
15	Aquaguard with cooler	1	0	1	0	1	
16	Executive Chair	0	5	5	0	5	
17	Conference Hall table	0	1	1	0	1	
18	Conference hall Podium	0	1	1	0	1	
19	Exide Battery	0	2	2	0	2	
20	Double trolley for battery	0	1	1	0	1	
21	Biju Pattnaik bronze statue	0	1	1	1	0	Installed near Nimapara PS
22	Gandhi bronze statue	0	1	1	1	0	Installed near Nimapara PS
23	Tractor	1	1	2	0	2	
24	Tractor Trolley	1	1	2	0	2	
25	Cesspool	1	0	1	0	1	
26	Fogging Machine	1	0	1	0	1	
27	Water Tanker	2	0	2	0	2	

6.2. Irregular maintenance of Stock & Stores:

Rule 106 of OGFR envisages the following procedural modalities in maintenance of public stock & stores;

1)An inventory of the dead stock should be maintained in all offices in form OGFR 6 showing the number received, the number disposed of (by issue, transfer,sale, loss etc.) and the balance in hand for each kind of article.

2) Articles of dead stock should be verified at least once a year and the result of verification recorded on the inventory. All discrepancies noticed must be properly investigated and brought to account immediately so that the inventory may represent the true account.

As per Rule 111 of OGFR, a physical verification of all stores should be made at least once every year by the head of office concerned or such other as may be specially authorised by him.

However, the NAC Authorities are suggested to observe the prescribed codal provisions mentioned above to ensure transparency as well as propriety in maintenance of public stock & stores.

The Local Authority is once again impressed upon to conduct a detail enquiry regarding above discussed rice & building material stock which is rolling since long as these items either might have been perished or in an unusable condition causing loss in either case.

PARA: 7 INVESTMENT

Nimapara NAC - 2016-2017

Sno	Opening Balance of Investment as on (DD MM YYYY)	Opening Balance(In Rs:)	Amount Encashed during the Year under Audit(In Rs:)	Total(In Rs:)	Amount Invested during the Year under Audit(In Rs:)	Closing Balance as per (DD MM YYYY) Audit	Closing Balance Audit(In Rs:)	Closing Balance as per (DD MM YYYY) Investment Ledger	Closing Balance Investment Ledger(In Rs:)	Difference(In Rs:)	Remarks
1	01-04-2016	0.00	0.00	0.00	0.00	31-03-2017	0.00	31-03-2017	0.00	0.00	
	GRAND TOTAL	0.00	0.00	0.00	0.00		0.00		0.00	0.00	

DETAILS OF CB ON INVESTMENT & Comments :

No Investment made during current year. As revealed from previous year audit report, Nimapara NAc has no investment earlier.

PARA: 8 ADVANCE

Nimapara NAC - 2016-2017

S/no	Advance Outstanding as on (DD MM YYYY)	Cashbook Name	Advance Outstanding (In Rs:)	Advance Paid during the Year under Audit(In Rs:)	Total(In Rs:)	Advance adjusted during the Year under Audit(In Rs:)	Advance Outstanding as per (DD MM YYYY) Audit	Advance Outstanding Audit (In Rs:)	Advance Outstanding as per (DD MM YYYY) Cash Book	Advance Outstanding Cash Book(In Rs:)	Difference (In Rs:)	Remarks
1	01-04-2016	Accountant Cash book	504152.00	1150335.00	1654487.00	664500.00	31-03-2017	989987.00	31-03-2017	989987.00	0.00	The detail furnished below.
GRAND TOTAL			504152.00	1150335.00	1654487.00	664500.00		989987.00		989987.00	0.00	

Comments :
8.1. Pending of advances since long for adjustment.

As per the previous audit report for the year 2015-16 and on checking the advance ledger w.r.to Accountant cash book and payment vouchers it was seen that an amount of Rs.989987.00 (Rs.805835.00 for more than one year + Rs.184152.00 for less than one year) is pending towards outstanding advances as on 31.03.17 .The advances have not been adjusted since long.

As per provisions of SR 509 of Orissa Treasury Code (Vol-I) and Rule 136 to 140 of OM Rules, 1953 and instruction of the Finance Department, advance granted to contractors and individuals for departmental and allied purpose were required to be promptly adjusted within one month from the date of disbursement of advance by submitting detailed accounts and refunding balances, if any. An advance ledger is to be maintained in each ULB recording person wise separate accounts of such advance as the same is to be balance and signed by the Executive Officer on quarterly basis. The Drawing and Disbursing Officer was responsible for any deviation of the same.

Rule 14of OGFR provides that every officer whose duties to render accounts on returns in respect of public money is responsible for their completeness and strict accuracy.

According to the govt. instructions, each item of outstanding advances as appearing in the Cash Book of the DDO is to be analyzed and get adjusted within one month as delay in rendering detailed accounts may lead to misappropriation of funds.

Further in pursuance of G.O. no. 2221/F, Dt.08-03-2002 read with letter no. 15179/DLFA ,28-09-13 of Director, Local Fund audit, Odisha, advances remaining outstanding for more than one year is to be treated as loss to the govt. fund . Such unadjusted advances are to be suggested for recovery through surcharge proceedings as per the said G.O. by fixing up responsibility on the sanctioning authority who have sanctioned the advance but failed to adjust the same and the advance payee jointly. Further, in case where the auditee organization does not disclose the information with regard to outstanding advances with supporting vouchers before audit, the officials and personnel in position of the relevant periods are also to be surcharged for total amount of outstanding advances. Subsequently the Govt. in Finance Deptt. in their Circular No. 114/ F. Dt. 5.1.2004 has clearly instructed that advance against Govt. transaction cash book of P.S., ULBs and other organization is also come under surcharge proceedings.

The details of the outstanding advances as on 31.03.2017 are furnished below. What steps has been taken so far for adjustment of the outstanding advances and who is responsible for such lapses may be clarified to audit. The details of the outstanding advances as on 31.03.2017 are furnished below and this may be complied with audit.

Details of Advance outstanding on accounts of Nimapara NAC as on 31.03.17								
SI No	Name & designation of Advance holder	Vr No/ Date	Amount of advance outstanding		Purpose of Advance	Name of the Sanctioning Authority	Adjustment during 2017-18	
			More than one year	Less than one year			Vr No/Date	Amount
1	Jatin Prasad Das, Ex-EO	1995-96	21850.00		Court expenses	J.P. Mishra, Ex-EO		

2	B.K.Dash, Advocate	03.06.2002	6100.00		Court expenses	Md. Aslam, Ex-EO		
3	Basudev Electricals	19.09.2002	3000.00		Electrical goods	Md. Aslam, Ex-EO		
4	Md. Aslam. Ex-EO	22.6.2004	5502.00		Salary Advance	Md. Aslam, Ex-EO		
5	Md. Aslam. Ex-EO	12.02.2007	21000.00		Salary Advance	Md. Aslam, Ex-EO		
6	Md. Aslam. Ex-EO	25.09.06	1500.00		Salary Advance	Md. Aslam, Ex-EO		
7	N.K.Bastia, Carpenter	23.07.07	16000.00		Carpentry work	Md. Aslam, Ex-EO		
8	N.K.Bastia, Carpenter	23.07.07	16000.00		Carpentry work	Md. Aslam, Ex-EO		
9	N.K.Bastia, Carpenter	21.08.08	16000.00		Carpentry work	Md. Aslam, Ex-EO		
10	Staff of NAC	6.11.07	29700.00		Festival Advance	Smt Kalyani Pattnaik, Ex Tahasildar, Nimapara, I/c-EO		
11	Rabinarayan Mohanty	18/20.07.09	2500.00		Eviction of enchrochment	K.C. Dhir. Ex-Tahasildar, IC-EO		
12	Maa Engineering workshop	07/05.01.13	45000.00		Repair of Tractor	Suresh ch Pradhan, Ex-EO		
13	Bijay Kumar Grahacharya, Amin	55/21.4.16		10000.00	Eviction of enchrochment	Sri Ajay Ku Mohanty. EO		
14	Bijay Kumar Grahacharya, Amin	397/14.09.16		15000.00	Observation of Sahid dibas	Sri Ajay Ku Mohanty. EO	95/24.5.17	35000.00
15	Bijay Kumar Grahacharya, Amin	399/15.9.16		20000.00	Observation of Sahid dibas	Sri Ajay Ku Mohanty. EO		
16	Bijay Kumar Grahacharya, Amin	574/28.11.16		16000.00	Adv towards Harischandra Sahayata	Sri Ajay Ku Mohanty. EO	77/19.5.17	20000.00
17	Bijay Kumar Grahacharya, Amin	483/7.10.16		4000.00	Adv towards Harischandra Sahayata	Sri Ajay Ku Mohanty. EO		
18	Rabindra Nath Saoo, Jr Asst	590/9.12.16		24000.00	Observation of Inaguration of Biju pattnaik and Mahatma gandhi Statues	Sri Ajay Ku Mohanty. EO	160/10.7.17	24000.00
19	Manager, CESU	800/31.3.17		604335.00	Towards Electricity dues from March-17 to May-17 in advance	Sri Ajay Ku Mohanty. EO	Vr 126 to 128/13.6.17	604335.00
20	Staff of NAC	476/7.10.16		112500.00	Out of total Rs.225000.00 an amount of Rs.112500.00 adjusted through salary as on 31.03.17	Sri Ajay Ku Mohanty. EO	2017-18 through salary	112500.00
	TOTAL			1841520	8058350			7958350
				989987.00				

8.2. Advance Paid during 2016-17.

ADVANCE PAID ON A/C OF NIMAPARA N.A.C. FOR THE YEAR 2016-17					
SI No.	Name of the Advance holder	Adv Payment Vr. No/ Date	Purpose of Advance	Amount	Remarks
1	Sri Bijay Ku Grahacharya, Amin	45/19.4.16	Harischandra Sahayata	12000	
2	Sri Bijay Ku Grahacharya, Amin	55/21.4.16	Eviction of Govt land enchochment	10000	
3	Sri Bijay Ku Grahacharya, Amin	397/14.9.16	Observation of Saheed Divas	15000	

4	Sri Bijay Ku Grahacharya, Amin	399/14.9.16	Observation of Saheed Divas	20000
5	Sri Bijay Ku Grahacharya, Amin	483/7.10.16	Harischandra Sahayata	40000
6	Sri Bijay Ku Grahacharya, Amin	574/28.11.16	Harischandra Sahayata	16000
7	Sri Bijay Ku Grahacharya, Amin	665/24.1.17	Observation of Republic day	4500
8	Sri Jasobant Sahoo, Cashier I/C	15/8.4.16	Purchase of office stationary	25000
9	Sri Jasobant Sahoo, Cashier I/C	297/17.8.16	Observation of LSG day	100000
10	Sri Jasobant Sahoo, Cashier I/C	362/26.8.16	Observation of LSG day	50000
11	Sri Rabindra nath sahuo, Jr Asst	590/9.12.16	Advance towards CM programme	24000
12	Sri Rakesh Kumar Rout, TS	273/12.8.16	Observation of Independence day	4500
13	Manager, CESU	800/31.3.17	Street light Electricity bill	604335
14	18 nos of staff of NAC	455/25.9.16	Festival Advance	225000
	TOTAL			1150335

8.3. Advance Adjusted during 2016-17.

ADVANCE ADJUSTED ON A/C OF NIMAPARA N.A.C. DURING THE YEAR 2016-17					
SI No.	Name of the Advance holder	Payment Vr No/Date	Purpose	Adjustment VR No/Date	Amount
1	Sri Bijay Ku Grahacharya, Amin	45/19.4.16	Harischandra Sahayata	573/28.11.16	12000
2	Sri Bijay Ku Grahacharya, Amin	483/7.10.16	Harischandra Sahayata	573/28.11.16	36000
3	Sri Bijay Ku Grahacharya, Amin	665/24.1.17	Observation of Republic day	798/31.3.17	4500
4	Sri Bijay Ku Grahacharya, Amin	539/7.12.15	Harischandra Sahayata	49/19.4.16	19000
4	Sri Darsan Kumar Sahoo, Contractor	27/26.04.12	CC road from Chandra Acharya house to Golak Dixit house	231/21.7.16	70000
5	Sri Jasobant Sahoo, Cashier I/C	15/8.4.16	Purchase of office stationary	82/5.5.16	25000
6	Sri Jasobant Sahoo, Cashier I/C	297/17.8.16	Observation of LSG day	797/31.3.17	150000
7	Sri Jasobant Sahoo, Cashier I/C	362/26.8.16	Observation of LSG day		
8	Sri Rakesh Kumar Rout, TS	273/12.8.16	Observation of Independence day		
9	Sri Bulu Sethy, JE	605/19.01.16	Salary Advance	177/1.7.16	40000
10	Sri Bulu Sethy, JE	675/2.3.16	Salary Advance	671/30.1.17	50000
11	Sri Bulu Sethy, JE	677/2.3.16	Salary Advance		
12	Staff of NAC	413/14.10.15 & 455/25.9.16	Festival Advance	Adjusted through salary	253500
	TOTAL				664500

8.4.FESTIVAL ADVANCES

Details of Festival Advance Paid and Adjusted during 2016-17						
SI No.	Name of the staff	Advance	Festival	Total	Advance	Advance

		unadjusted as on 01.04.16	advance paid		Adjusted	outstanding as on 31.03.17
1	Sri Rabindra Nath Sahoo, JA	9000	15000	24000	16500	7500
2	Sri Akshay Kumar Nayak, JA	9000	0	9000	9000	0
3	Sri Narayan Sethy, OP	9000	15000	24000	16500	7500
4	Sri Surya Narayan Ojha, Peon	9000	15000	24000	16500	7500
5	Sri Rabinarayan Mohanty, T.S.	9000	15000	24000	16500	7500
6	Sri Jasobant Sahoo, C/I	9000	15000	24000	16500	7500
7	Sri Rakesh Ku Sahoo	9000	15000	24000	16500	7500
8	Sri Rajkishore Pradhan, FC	9000	15000	24000	16500	7500
9	Sri Brundaban Ghadei, Sweeper	9000	15000	24000	16500	7500
10	Sri Ramesh Ch Ghadei, Sweeper	9000	15000	24000	16500	7500
11	Sri Bijay Kumar Patra, FC	9000	15000	24000	16500	7500
12	Sri Kanhu charan Gochhayat, Sweeper	9000	15000	24000	16500	7500
13	Smt Haramani Dei, Sweeper	9000	15000	24000	16500	7500
14	Sri Bijay Kumar Grahacharya, Amin	9000	15000	24000	16500	7500
15	Sri Rabinarayan Satapathy, Accountant	6000	0	6000	6000	0
16	Ms Siprarani Sahoo, C.O.	6000	10000	16000	11000	5000
17	Jayanti Bewa, Sweeper	3000	5000	8000	5500	2500
18	Sri Sarat chandra Nanda	0	15000	15000	7500	7500
	TOTAL	141000	225000	366000	253500	112500

8.5. Advance adjusted relating to previous year Advances.

ADVANCE ADJUSTED ON A/C OF NIMAPARA NAC RELATING TO PREVIOUS YEAR ADVANCE DURING THE YEAR 2016-17					
SI No.	Name of the Advance holder	Payment Vr No/Date	Purpose	Adjustment VR No/Date	Amount
1	Sri Bijay Ku Grahacharya, Amin	539/7.12.15	Harischandra Sahayata	49/19.4.16	19000
2	Sri Darsan Kumar Sahoo, Contractor	27/26.04.12	CC road from Chandra Acharya house to Golak Dixit house	231/21.7.16	70000
	TOTAL				89000

8.6. Improper Maintenance of Advance ledger.

As per Rule 136 to 140 of Odisha Municipal Rules, 1953 advances shall be regularly and promptly adjusted and any unspent balance of an advance shall be immediately refunded. The different accounts in the advance ledger shall be balanced quarterly and signed by the Executive Officer.

On checking the advance ledger with vouchers and accountant cash book it was revealed that the ledger has not been balanced and signed by the Executive officer quarterly. Due to lack of quarterly verification of the advance ledger, there may be a chance of lapses in the maintenance of the same. In response to POM, the local authority assured to follow the audit suggestion further.

8.7. Non reflection of advance adjustment in the Accountant cash book.

On scrutiny of the Accountant cash book for the year 2016-17, it was revealed that the advance payments are booked as expenditure in the cash book but the adjustments of advances are not reflecting in the inner column of the expenditure side of the cash book. Further the balancing of the advances and the outstanding advance position were not reflected in the closing balance of the cash book separately. In response to POM, the local authority replied that as per OMR-2012 cash book means a book of original entry of cash receipt and disbursement.

8.8. YEAR WISE BREAK UP OF OUTSTANDING ADVANCES

Year	Amount
Prior to 2010-11	139152.00
2010-11	0.00
2011-12	0.00
2012-13	45000.00
2013-14	0.00
2014-15	0.00
2015-16	0.00
2016-17	805835.00
Total	989987.00

8.9. Advance outstanding for more than one year

There was no advance outstanding for more than one year in on a/c of NIMAPARA NAC.

PARA: 9 GRANTS

Nimapara NAC - 2016-2017

S/no	Grants Outstanding as on (DD MM YYYY)	Grants Outstanding (In Rs:)	Grants Received during the Year under Audit(In Rs:)	Total(In Rs:)	Grants Spent during the Year under Audit(In Rs:)	Grants unspent as on (DD MM YYYY)	Grants unspent (In Rs:)	Remarks
1	01-04-2016	65377206.00	55878700.00	121255906.00	40202430.00	31-03-2017	81053476.00	Details of grant position furnished in PARA below.
	GRAND TOTAL	65377206.00	55878700.00	121255906.00	40202430.00		81053476.00	

Comments :
9.1. Non utilisation of Government grant.

As per Rule 171 (2) of O.G.F.R , unless it is otherwise ordered by Government , the grant will be spent upon the object within a reasonable time , if no time has been fixed by the sanctioning authority.

As per rule 171 (3) (a) of OGFR the reasonable time means one year from the date of issue of the letter sanctioning the grant even though the period extends beyond the financial year. Immediately on the expiry of the period of one year from the date of sanction, unspent balance of grant should be surrendered to government.

On scrutiny the grant register, accountant cash book of the NAC for the year 2016-17 it was revealed that a huge amount of unspent grant to a tune of Rs.81053476.00 is pending for utilisation with NAC account as on 31.03.2017.. Non utilisation of grants leads to non achievement of govt target and does not fulfil the aim & objectives of the grant in aid. The local authority is asked to provide reasons for non-utilisation of such grants that pending with the NAC account.

The details of Receipt and Expenditure of Govt grants are furnished below.

DETAILS OF RECEIPT AND EXPENDITURE OF GRANTS OF NIMAPARA NAC FOR THE YEAR 2016-17							
SI No.	Name of the Grant	OB as on 01.04.16	Receipt during 2016-17	Total	Expenditure during 2016-17	C.B. As on 31.03.17	Percentage of utilization of grant
1	Maintenance of Road & Bridges	4795308	2209000	7004308	2471910	4532398	35.29
2	Road Maintenance (H.C.)	253206	0	253206	0	253206	0.00
3	Road Development	3637054	2171000	5808054	1858699	3949355	32.00
4	Non Residential Building	849841	316000	1165841	452500	713341	38.81
5	MLA LAD	75291	0	75291	0	75291	0.00
6	MP LAD	1165798	0	1165798	0	1165798	0.00
7	Solid Waste Management	615874	0	615874	0	615874	0.00
8	Swachha Bharat Mission	3055573	814065	3869638	654000	3215638	16.90
9	SJSRY	39291.46	0	39291	0.00	39291	0.00
10	OULM	893500	376260	1269760	770609.00	499151	60.69
11	NRV	57500	0	57500	0	57500	0.00
12	12th & 13th FCA	2555720	0	2555720	1334931	1220789	52.23
13	14th FCA	5358000	7486000	12844000	3982940	8861060	31.01
14	Octroi Compensation	8457291	14508000	22965291	12166716	10798575	52.98
15	Souhalaya and Public toilet	1099550	0	1099550	0	1099550	0.00

16	Construction of CC road	593358	0	593358	349318	244040	58.87
17	Entertainment tax	-49350	0	-49350	0	-49350	0.00
18	Performance based Incentives	1969282	0	1969282	0	1969282	0.00
19	Protection & Conservation water bodies	1440342	0	1440342	1161722	278620	80.66
20	Protection of Govt land & boundary wall	1102271	0	1102271	0	1102271	0.00
21	Motor Vehicle Tax (MVT)	2575098	1424000	3999098	1267207	2731891	31.69
22	Devolution fund	13468655	5329000	18797655	6893453	11904202	36.67
23	Creation and Maintenance of capital assets	1417000	1418000	2835000	0	2835000	0.00
24	Dev of Park, Greenery & Aforestation	256000	0	256000	0	256000	0.00
25	Economic Census	240	0	240	0	240	0.00
26	FDR	740609	0	740609	0	740609	0.00
27	Harischandra Sahayata Yojana	59000	200000	259000	67000	192000	25.87
28	Remuneration of Accountant & MIS	-305820	0	-305820	291600	-597420	-95.35
29	Election	19944	0	19944	0	19944	0.00
30	Old Age Pension	3205400	5297400	8502800	4522700	3980100	53.19
31	Pension and Basic Services	5521190	4160000	9681190	1812920	7868270	18.73
32	NFBS	-20000	20000	0	0	0	0.00
33	District Innovative Fund	65250	89150	154400	129400	25000	83.81
34	Remuneration of Local Representatives	30340	48025	78365	14805	63560	18.89
35	Super cyclone fund	0	0	0	0	0	0.00
36	Training of Mason	41000	0	41000	0	41000	0.00
37	Computer Room Accessories	319200	0	319200	0	319200	0.00
38	Biometric Grants	19400	0	19400	0	19400	0.00
39	In NURM- CITY BUS	0	10012800	10012800	0	10012800	0.00
	Grand Total	65377206	55878700	121255906	40202430	81053476	33.16

The details of grant utilized out of Octroi Compensation grants are furnished below.

SI No	Heads of Expenditure	Amount
1	EPF	88344
2	Salary	4411178
3	Computer Conumables	41210
4	Internet & Broadbnd	15351
5	Electricity dues	30433
6	Fuel	115896
7	Electrical Materials	3357386
8	R/M of Vehicles	262527
9	Level Machine	63032
10	Street Light electricity bill	2835849
11	Other Fixed Asset	474130
12	Fogging Machine	106565
13	sanitary Materials	364815
	TOTAL	12166716

Negative Closing Balance of Grants

The negative closing balance of grants like Entertainment Tax was derived during the financial year 2014-15. The negative closing balance of Accountant & MIS remuneration is due to shortage of grants during the period 2016-17. The funds diverted from NAC own source fund to fulfil the requirement and subsequently recouped after receipt of funds.

9.2. YEAR WISE BREAK UP OF UNUTILISED GRANT

Prior to 2015-16- Rs.18075270.00

2015-16- Rs.21830678.00

2016-17 - Rs.41147528.00

TOTAL - Rs.81053476.00

PARA: 10 UTILISATION CERTIFICATE

Nimapara NAC - 2016-2017

S/no	U.C Outstanding as on (DD MM YYYY)	U.C Outstanding(In Rs:)	U.C due for submission during the period under Audit(In Rs:)	Total(In Rs:)	U.C Submitted during the period under Audit(In Rs:)	U.C needs to be submitted as on outstanding as on (DD MM YYYY)	U.C needs to be submitted as on outstanding (In Rs:)	Remarks
1	01-04-2016	60342335.00	40202430.00	100544765.00	18122784.00	31-03-2017	82421981.00	The details of UC submitted are furnished below.
	GRAND TOTAL	60342335.00	40202430.00	100544765.00	18122784.00		82421981.00	

Comments :

10.1. Submission of Utilization Certificate

As per Rule 170 and 171 of OGFR vol-I, grants received should be utilised within the same financial year in which it was received and UCs should be submitted by 30th June of the subsequent year to the funding authority.

From the previous Audit Report it was revealed that an amount of Rs.60342335.00 was the pending position of utilisation certificate as on 01.04.2016. As per the guidelines issued vide letter No.4244/DLFA, Dt.18.05.2015, the UC due for submission for a particular period is the actual grant utilized for the period. So basing on this conception the UC pending for submission as on 31.03.2017 was the total UC pending for submission as on 01.04.2016 added with the grants spent during the year 2016-17. So the UC due for submission as on 31.03.17 was Rs.100544765.00 (Rs.60342335.00 + Rs.40202430.00). Out of the above utilization certificate to a sum of Rs.18122784.00 has been submitted to concerned authorities during the year 2016-17. A huge amount of Rs.82421981.00 is still pending for submission towards UC.

The detail of UC submitted during 2016-7 is furnished below.

Details of UC submitted on a/c of Nimapara NAC for the year 2016-17				
SI No	Name of the Grant	Letter No/ Date	Year of Grant	Amount of UC submitted
1	Road Development	1617/8.6.16	2014-15	223725
2	Devolution Fund	1617/8.6.16	2014-15	2392877
3	Devolution Fund	1617/8.6.16	2015-16	2654000
4	Road Development	120/21.1.17	2014-15	544084
5	Road Development	120/21.1.17	2014-15	632222
6	Maintenance of Road & Bridges	120/21.1.17	2014-15	1478173
7	Spl grant for urban asset creation towards const of cc road	120/21.1.17	2013-14	543294
8	Protection & conservation of water bodies	120/21.1.17	2014-15	913000
9	Motor Vehicle Tax	120/21.1.17	2014-15	588000
10	Motor Vehicle Tax	120/21.1.17	2014-15	587000
11	Compensation of arrear pension and basic service	120/21.1.17	2015-16	1901030
12	14 th FCA grant	120/21.1.17	2015-16	1862591
13	13 th FCA grant	120/21.1.17	2014-15	1051104
14	Road Development	536/30.3.17	2015-16	455556
15	Maintenance of Road & Bridges	536/30.3.17	2015-16	993782
16	Performance based Incentives	536/30.3.17	2013-14	122351

17	14 th FCA grant, Basic grant	536/30.3.17	2015-16	866409
18	Maintenance of Residential building	536/30.3.17	2013-14	49644
19	13 th FC, General Performance grant	536/30.3.17	2015-16	263942
	TOTAL			18122784

10.2. YEAR WISE BREAK UP OF PENDING UC

Year	Amount of UC pending
Prior to 2012-13	7939401
2012-13	8682308
2013-14	8306190
2014-15	8867844
2015-16	8423808
2016-17	40202430
TOTAL	82421981

The above table shows the alarming position of pending UC. A special drive is needed to sent the utilization Certificate to concern sanctioning authority. In response to POM, the local authority replied that the pending UC will be submitted as soon as possible.

PARA: 11 MISAPPROPRIATION & DEFALCATION
11.1 - Non credit of collection amount through MRs to DCR and cash book.

While checking the Money receipt books with Daily collection register (DCR), it was found that an amount of Rs.1208.00 has been collected vide following receipts but not taken to DCR and cash book. The less credit of above amount is suggested for recovery from the person held responsible which is mentioned below. The details of such cases are furnished below and compliance reported to audit.

Less amount taken in DCR as compare to actual collected in the MR							
SI No	Name of the Tax collector	Head of collection	Book No/MR No.	Amount collected	Amount taken in the DCR	Date of entry in DCR	Difference
1	Bijaya Ku. Patra	Lincens fee	74/7313	60	0	06.04.17	60
2	Bijaya Ku. Patra	Lincens fee	74/7329	60	30	20.11.17	30
3	Bijaya Ku. Patra	Lincens fee	74/7392	90	0	13.12.17	90
4	Bijaya Ku. Patra	House Rent	69/6840	400	300	01.11.17	100
5	Bijaya Ku. Patra	House Rent	69/6866	1860	1820	17.11.17	40
6	Bijaya Ku Patra	Slaughtering fee	64/6304	40	20	02.07.17	20
Less amount taken to DCR by Sri Bijay Kumar Patra, TC = Rs.340.00							
7	Raj Kishore Pradhan	Holding tax	31/90	120	60	06.04.17	60
8	Raj Kishore Pradhan	Holding tax	37/8	206	98	15.04.17	108
9	Raj Kishore Pradhan	Holding tax	37/67	87	83	26.04.17	4
Less amount taken to DCR by Sri Raj Kishore Pradhan, TC = Rs.172.00							
10	Sujata Mohapatra	Holding tax	35/49	65	29	29.04.17	36
11	Sujata Mohapatra	Holding tax	35/50	87	44	05.04.17	43
12	Sujata Mohapatra	Holding tax	38/86	107	51	19.04.17	56
13	Sujata Mohapatra	Holding tax	38/93	129	33	22.04.17	96
14	Sujata Mohapatra	Holding tax	40/6	365	173		192
15	Sujata Mohapatra	Holding tax	45/10	36	28	13.07.17	8
16	Sujata Mohapatra	Holding tax	47/89	128	64	09.01.18	64
Less amount taken to DCR by Sujata Mohapatra, TC = Rs.495.00							
17	Rabi Narayan Mohanty	Holding tax	25/45	573	372	05.04.17	201
Less amount taken to DCR by Sri Rabi Narayan Mohanty, TC = Rs.201.00							
TOTAL							1208

In response to POM, the local authority recovered a sum of Rs.1208.00 from the concern employees and credited to Cashier cash book with following details. Hence the para is dropped.

SL No.	NAME OF THE STAFF	MR NO./ DATE	AMOUNT
1	Sri Bijay Kumar Patra, TC	7180 / 9.5.18	340.00
2	Sri Raj Kishore Pradhan, TC	7181/ 9.5.18	172.00
3	Mrs Sujata Mahapatra, TC	7183 / 9.5.18	495.00
4	Sri Rabi Narayan Mohanty, Tax Sarkar	7182 / 9.5.18	201.00

	TOTAL		1208.00

11.2 - Less amount credited to NAC fund due to totalling mistake.

On scrutiny of the D.C.R. with respect to cashier cash book , it was noticed that an amount of Rs.105.00 has been less credited to cash book due to totalling mistake. The details are furnished below which may be recovered from the person held responsible and compliance reported to audit.

SI No	Name of the Tax collector	Head of collection	DCR Page No	Book No./ MR No.	Date	Amount collected	Amount taken in the DCR	Difference
1	B.K.Patra	Lincens fee	10	53/5226-5245	16.03.17	720	675	45
2	B.K.Patra	Lincens fee	11	55/5401-5422	10.04.17	2025	1995	30
3	B.K.Patra	Lincens fee	13-14	57/5654-5675	10.05.16	890	860	30
				Total				105

In response to POM, the local authority recovered a sum of Rs.105.00 from Sri Bijay Kumar Patra vide MR No.7180 / dated.9.5.18 and the same has been credited in Cashier cash book on that day. Hence the para is dropped.

PARA: 12 LOSS OF STOCK & STORE
12.1 -

No loss of stock and store was detected during current audit.

PARA: 13 AUDIT OF RECEIPTS
13.1 - Non maintenance of DCB register of holding taxes for the year 2016-17

In spite of issue of several verbal requisitions, the local Authority failed to submit DCB register of holding taxes for the year 2016-17 to audit for verification. On the basis of the last year total demand , the current demand for the year 2016-17 was fixed. The holding wise posting of the demand, collection amount during the year and balance amount to be collected as on 31.03.2017 has not been derived. This shows the lapses in the part of the officials in charge of tax section to deliver their duties, which may result loss of collection of NAC dues in time in future. Further it was noticed that the outstanding position of taxes as on 31.03.2017 is as follows.

SI No.	Name of the Tax & Fees	DEMAND			COLLECTION				BALANCE			Percentage of collection		
		Arrear	Current	Total	Arrear	Current	Total	Rebate	Arrear	Current	Total	Arrear	Current	Total
1	2	3	4	5	6	7	8	9	10	11	12	13	14	15
1	Holding Tax	1940860.00	575424.00	2516284.00	217574.00	181498.50	399072.50	8382.00	1723286.00	393925.50	2117211.50	11.21	31.54	15.86
2	Lighting Tax	986931.00	287712.00	1274643.00	108772.00	90748.25	199520.25	4191.00	878159.00	196963.75	1075122.75	11.02	31.54	15.65
3	Water Tax	856730.00	287712.00	1144442.00	107615.00	91748.25	199363.25	4191.00	749115.00	195963.75	945078.75	12.56	31.89	17.42

From the above figure it was revealed that the average percentage of collection of arrear taxes was only 11.97% against the previous year

collection 10.06%, the average percentage of collection of current taxes was only 31.65% against last year collection 25.37% and average percentage of collection of total taxes was only 21.81% against last year collection 17.71% This shows a small increase of collection as compared to last year. But this is not a fair increase and shows an ineffective, insufficient and inadequate system of collection of taxes and also lapses in the part of officials in charge of collection, supervision and the overall lapses in part of the NAC authority to take action against the concern officials since long. The fact may be clarified to audit.

13.2 - Non Production of files and registers in support of Assessment of New Holdings

In spite of issue of several verbal requisitions, the local Authority failed to submit Assessment register of holding tax for the year 2016-17. Audit seeks information regarding the number of new holdings added in the NAC during the year 2016-17. Detail information of new holdings along with requisite files was not produced to audit.

In response of POM, the local authority replied that Mr. Rabi Narayaan Mohanty , Tax Daroga is in charge of Assessment Register and he has been asked to produce the same at the time of Exit conference.

13.3 - Miserable condition of Arrear Holding Tax collection.

As per Rule-175 of Odisha Municipal Rules, 1953, the municipality/NAC shall be divided into circles for the purpose of collection of taxes. Each circle shall be numbered and a Tax Collector shall be appointed in charge of one or more circles. The O.M. Act, 1950 stipulated u/s 158, that notification shall be made and posted in the office of the Municipality declaring day(s) and time for receipt of taxes, u/s 159(2) any tax on the annual value of holdings shall be payable quarterly instalment and every such instalment shall be deemed to be due on the first day of the quarter in respect of which payable. u/s 159-A(1)&(2) a resolution may be passed in the Municipal Council to grant a rebate in respect of tax paid within stipulated period i.e. the rebate may be allowed not exceeding 10 per cent (paid within 30 days) and 5 per cent (paid beyond 30 days and within 60 days). Further, u/s 160 of the Act, a receipt signed by the tax collector or any other officer authorized by the E.O. was to be given against each payment of tax. Also as per Rule-201(2) and Rule-202 of O.M. Rules, 1953, the NAC/ Municipality may establish a system of reward and punishment to tax collector to ensure best results in collection of tax.

On checking of relevant records, registers and Receipt book of Holding Tax, it was revealed that Nimapara NAC consists of 11 nos of wards and no specific circle exists for collection of taxes. The taxes are collected ward wise by engaging Tax Collectors. The taxes are received throughout the year and no notification has been made declaring day(s) and time for receipt of taxes. No computer data base has been made relating to assessment of holding tax, number of holdings, demand of tax, collection of tax and arrear taxes outstanding for collection

It is to mention here that the NAC has not yet established any system of rewards and punishments to tax collector to ensure best results in collection of tax. As, no remedial measures for effective realisation of revenue has been taken, huge arrears are rolling for years together with owners of the houses which indicates the inefficiency and ineffectiveness of collection of Holding Taxes.

As per Section 161(1) of the Orissa Municipal Act, 1950 if the sum due on account of any tax is not paid within sixty one days from the date on which it became due, the Executive Officer shall cause to be served on the person liable to pay the same a notice in the prescribed form. If still the dues are not collected, the Municipality/NAC is armed with Section 162 of the Act to levy by distress and sale of any movable property belonging to the defaulter wherever found, or of any movable property belonging to any other person which may be found within the holding in respect of which such defaulter is liable to such tax. In spite of all these provisions under Section 161(1), 162,163,164,165 and 166, if the municipality fails to realize the arrear tax by distress and sale, according to Section 169 the Municipality may at any time apply to the District Collector for the recovery of the whole or any part of any arrear as an arrear of Land Revenue. Again as per Section 170 of the Act, the Municipality instead of proceeding by distress and sale or in case of failure to realize the whole or any part of any tax, the municipality may sue the person liable to pay the same in any court of competent jurisdiction. Further it was found that though the system of penalty was there, yet there was no dictation of breach of tax rule as per Rule 553 of the OM rules 1953.

13.4 - TIME BARRED RECOVERY OF DUES

As per section 346 of the Odisha Municipal Act, 1950, no distraint shall be made, no suit shall be instituted and no prosecution shall be commenced in respect of any sum due to a municipality under this Act, after the expiration of a period of three years from the date on which distraint might first have been made, a suit might first have been instituted, or prosecution might first have been commenced, as the case may be in respect of such sum.

It was revealed from the available records that no Demand notice U/s 161 or distress warrant u/s 162, 163 was issued during the year by NAC authorities to check the loss to the Municipal Fund. No demand notice has been issued to the tax defaulters after expiry of 61 days of tax due date during the financial year 2016-17. The Local authority failed to produce warrant issue register and Assessment register during the period of audit. Hence it was not possible to calculate the year wise break up of outstanding taxes .

13.5 - Non collection of ground rent from CESCO/ CESU

As per letter No.27638/HUD Dt.06.10.1975 addressed to State Electricity Board regarding payment of ground rent, it was clearly stated that all the roads and road margins are municipal properties as provided under section-121 of OM Act-1950. As such the municipal council is competent to levy licences fees and ground rent for erection of electric polls by the Board. Again as per the previous Audit report , it is ascertain from the letter no.1060/ dt.21.09.2002 of the Executive Engineer, Nimapara that the amount of ground rent may be deposited to NAC, Nimapara. But the same was not deposited since the formation of NAC.

The staff of NAC , Nimapara Sri Rabi Narayan Mohanty , TC and Sri Narayan Sethi enquired & submitted a report that CESCO authority occupied 1901 sqfeet of land of NAC and the ground rent imposed @ Rs.10.00 per suare foot.

The total ground rent due for collection as on 31.03.2017 is as follows.

As per the last audit year, the total outstanding ground rent as on 30.03.2016 was Rs.1707929.00. Added demand of ground rent for the year 2016-17 @ Rs.10.00 per sqft for 1901 sqft is Rs.19010.00. Hence, total outstanding towards collection of ground rent as on 31.03.2017 was Rs.1726939.00. Due to non collection of the outstanding amount from CESCO the NAC has sustained a huge loss.

As the land belongs to NAC, a special committee may be formed to fix the holding tax , D&O and ground rent on CESSU since inception i.e from 01.08.1973. The total amount may be charged on CESCO as demand of taxes but till close of audit no compliance is furnished.

In response to POM, the local authority replied that several communication has been made with CESCO in this regard but they are not paying the dues as the matter is pending with judiciary(BMC vrs CESCO). But no effective steps has been taken towards collection of ground rent from CESCO in spite of several suggestion given by previous audit. Out of the total amount of Rs.1726939.00 an amount of Rs.1707929.00 was dealt in last A.R. Therefore an amount of Rs.19010.00 is kept under objection till recovery of the amount from CESU.

13.6 - Non collection of licence fees from Telecommunication Infrastructure Towers TIT within NAC area.

As per notification No.6875- Gen(TEL)-06/2007.com dated 16.08.2007 vide Annexure A -clause-3, the fee structure (Non Refundable) of Notified Area Council for permission to erect and operate TIT is as follows. The License fee was Rs.10000.00 per tower and the annual Renewal fee- Rs.1000.00 per year. As per clause-7, In case the service provider fails to apply for renewal of license in time, penalty @ Rs.100/per month shall be levied in addition to the renewal fee. Again as per NAC demand letter no.166506/13.12.08, Rs.120.00 has been charged towards generator per each tower.

The Licence fee and Annual Renewal fee for permission to erect & operate TIT has been changed vide HUD Notification No.28334/31.12.2014 in which it was stated that the fees for granting permission for new approval in a N.A.C. area was Rs. 50,000/- & as required vide Para 13 of the above G.O. the renewal licence fee for interval of 3 Years was 10% of the installation charges i.e. 5000/- for N.A.C. area. Further it was stated in the above G.O. that the penalty in case of no deposit of renewal licence fee in time was rupees 10,000/- per month basis on the above G.O. Scrutiny of the related files & registers it was revealed that there are 15 Nos. of Towers relating to different service providers are providing service during the year 2016-17. Out of which except BSNL & Aircel other service provider has been paying fees in a regular interval. The demand collection balance of different TITs are listed below for reference.

SI No.	Name of the telephone tower Provider with date of permission	No. Of Towers	Total Arrear demand as on 01.04.2016	Current Demand				Total Demand MR No/ Date	Collection		Balance as on 31.03.2017	Remarks
				License Renewal Fee Rs.5000/ 3yrs (15-16 to 17-18)	Fine @10000/ month for non renewal per tower	Generator Charges per tower per yr Rs.120	Total		Amount			

1	1ATC/ESSAR -21.10.08	2	21120	0	0	240	240	21360	Nil	0	21360	
2	VoDAFONE/ HUTCH 2007-08	2	1604	0	0	240	240	1844	Nil	0	1844	
3	RELIANCE 27.08.08	3	22640	0	0	360	360	23000	Nil	0	23000	
4	BHARATI INFRA TEL -19.07.2007	1	15330	1	0	120	121	15451	4710/ 23.03.17	11740	3711	
5	BSNL ,16.08.2007	3	232440	15000	120000	360	135360	367800	Nil	0	367800	
6	AIRCEL- 03.08.2007	3	232440	0	0	360	360	232800	819/ 19.04.16	30000	202800	
7	WTT (TATA TELE SERVICE) -17.08.08, TAKEN OVER BY ATC w.e.f. 07.06.16	1	9040	0	0	120	120	9160	Nil	0	9160	
Total		15	534614	15001	120000	1800	136801	671415		41740	629675	

The total arrear dues as on 31.03.2016 was Rs.534614.00 as revealed from the related files ,records and previous Audit Report. During the year 2016-17, the current demand for the towers in respect of license renewal fees was fixed Rs.5000.00 for three years i.e. from 01.04.2015 to 31.03.2018 as per the revised guidelines cited above. Due to non deposits of fees in case of BSNL and Aircel the fine @10000/-per month was charged. The total demand was Rs.629675.00 against an amount of Rs.41740.00 was collected as per details given above, leaving an amount of Rs.629675.00 against the TITs. The reasons of non collection of license dues may be clarified to audit.

In response POM, the local authority replied that the current demand from Telecom Tower Operator for the year 2016-17 was Rs.136801.00. Out of the total demand BSNL has to pay Rs.135000 (15000.00 towards License renewal and Rs.120000.00 towards fine for 12 months @ Rs.10000/-per month). But the BSNL authority has produced a letter vide Letter No.16-1/2002, Ministry of communication and Information Technology, Govt of India quoting the Supreme Court order regarding refusal of service charges from property of union of India. As per the letter the administrative circulars can not override the constitutional provision and it is not within the competence of the Municipal Corporation to impose tax in the grab of service charges on the property of Union of India, the same being violative of Article 285(1) of constitution.

In view of the above order, it was not clear that whether service charges will be imposed on towers of BSNL or not? A specific order regarding refusal of service charges on tower Infrastructure is required to comply the objection. But the local authority failed to produce the same. Hence a sum of Rs.95061.00 (Rs.629675.00 - Rs.534614.00) relating to year 2016-17 is kept under objection till the final settlement between authority of local body and BSNL.

13.7 - D.C.B. of Market Complex

On Scrutiny of the D.C.B. Register of Market Complex it was notice that there are 42 Nos. of Shop Room against which monthly rent was collected on monthly basis as per the information supply to Audit. Out of the 41 nos, one shop i.e. Dinamani Das was exempted w.e.f.

01.04.2016 to 31.03.17 on the ground that the shop rooms were damaged & under construction. The details of the D.C.B. Position shop room wise is furnished below for reference. The arrear demand against the defaulter may be collected in an urgency basis and suitable action against non paying tenants may be insisted in order to check the loss of N.A.C. revenue.

D.C.B. of Market Complex												
SI No.	Name of the tenant	Monthly rent	Arrear Dues as on 01.04.16	Annual demand	Total	Arrear collection	Current collection	Total collection	Balance as on 31.03.17			Remarks
									Arrear	Current	Total	
1	Dharmananda Behera	300	9840	3600	13440	0	0	0	9840	3600	13440	
2	Mahadev Mishra	300	290	3600	3890	300	3300	3600	-10	300	290	Negative Arrear Balance due to collection of fines towards late payment of monthly rent, which was not included in arrear demand.
3	Durga Ch. Mishra	300	6160	3600	9760	6280	900	7180	-120	2700	2580	
4	Debaraj Mishra	300	290	3600	3890	300	3300	3600	-10	300	290	
5	Alok Ku. Bastia	300	760	3600	4360	300	3300	3600	460	300	760	
6	Panchanan Senapati	300	3600	3600	7200	3720	0	3720	-120	3600	3480	
7	Laxmidhar Baral	300	990	3600	4590	930	3300	4230	60	300	360	
8	Deepti Ranjan Mohanty	300	290	3600	3890	300	3300	3600	-10	300	290	
9	Dhobei Ch. Khuntia	300	290	3600	3890	300	3300	3600	-10	300	290	
10	Khetramohan Sahoo	400	8735	4800	13535	4205	0	4205	4530	4800	9330	
11	Laxmidhar Sahoo	400	12480	4800	17280	5740	0	5740	6740	4800	11540	
12	Babaji Sahoo	400	390	4800	5190	400	4400	4800	-10	400	390	
13	Purna Ch. Lenka	400	2400	4800	7200	400	4400	4800	2000	400	2400	
14	Sanatan Lenka	400	390	4800	5190	400	4400	4800	-10	400	390	
15	Trilochan Mohanty	300	270	3600	3870	300	3300	3600	-30	300	270	
16	Abhimanyu Sahoo	300	290	3600	3890	300	3300	3600	-10	300	290	
17	Rajkishore Sahoo	300	4380	3600	7980	2950	0	2950	1430	3600	5030	
18	Haramohan Samantray	400	390	4800	5190	400	4400	4800	-10	400	390	
19	Himadri Sekhar Mohanty	400	10245	4800	15045	960	0	960	9285	4800	14085	
20	Kahnu Charan Swain	400	7360	4800	12160	1260	0	1260	6100	4800	10900	
21	Haraprasad Mishra	500	5495	6000	11495	4080	0	4080	1415	6000	7415	
22	Chhabila Pradhan	300	8150	3600	11750	910	0	910	7240	3600	10840	

23	Surendra Ku Patra	300	1250	3600	4850	1280	2400	3680	-30	1200	1170	
24	Bhagabat Swain	300	290	3600	3890	300	3300	3600	-10	300	290	
25	Sudam saho	300	260	3600	3860	300	3300	3600	-40	300	260	
26	Rabindra Ku. Mishra	300	290	3600	3890	300	3300	3600	-10	300	290	
27	Satyaban saho	300	5160	3600	8760	4270	900	5170	890	2700	3590	
28	Smt Khetramani Mishra	300	290	3600	3890	300	3300	3600	-10	300	290	
29	Ashok Ku Mishra	300	290	3600	3890	300	3300	3600	-10	300	290	
30	Bana Bihari Sahoo S/o-Batakrushna Sahoo	300	250	3600	3850	300	3300	3600	-50	300	250	
31	Bidhyadhar Mangaraj	300	280	3600	3880	300	3300	3600	-20	300	280	
32	Dibyasinga Mishra	400	390	4800	5190	400	4400	4800	-10	400	390	
33	MD khaddin	300	300	3600	3900	300	3300	3600	0	300	300	
34	Bishnu Prasad Mishra	300	3600	3600	7200	2100	0	2100	1500	3600	5100	
35	Rasmiranjan Mohanty	300	250	3600	3850	300	3300	3600	-50	300	250	
36	Ramesh Ch. Nayak	400	4800	4800	9600	4920	0	4920	-120	4800	4680	
37	Sudhasnu Sekhar Mohanty	500	13020	6000	19020	0	0	0	13020	6000	19020	
38	Jitendra Kumar Nayak	500	4000	6000	10000	4080	5100	9180	-80	900	820	
39	Kailash Chandra Sahoo	500	1000	6000	7000	530	4500	5030	470	1500	1970	
40	Dinamani Das	500	3500	0	3500	0	0	0	3500	0	3500	Under Construction
41	SBI ATM	4000	0	48000	48000	0	48000	48000	0	0	0	
	Total		122705	210000	332705	55015	139900	194915	67690	70100	137790	

Note: Rectification of opening balance of arrear dues of Market Complex as on 01.04.16

As per last Audit Report, the arrear closing balance of SBI ATM (Sl .41) towards shop rent was Rs.32000.00 as on 31.03.16. But while scrutiny the ATM allotment file and payment register, it was observed the room was allotted towards SBI ATM in the month of August-2014 @ Rs.4000.00 per month. The arrear dues from Aug-14 to March-15 (8 months) to a sum of Rs.32000.00 and current rent from April-15 to March-16 (12 months) to a sum of Rs.48000.00, as a total Rs.80000.00 (32000.00 + 48000.00) was collected vide MR No.680/ dated.31.03.16. The collected amount was deposited in bank on 02.04.2016. Therefore all the dues including arrear dues were collected as on 31.03.2016 and the opening balance for the financial year 2016-17 was nil. Thus the opening balance as on 01.04.2016 was rectified to Nil.

Non Collection of arrear shop rents for last one year.

On scrutiny of DCB register and collection register of market complex of Nimapara NAC for the year 2016-17, it was noticed that 10 numbers of shop tenants out of 41 were not paid their monthly rents for more than last one year. The details are furnished below.

Non Collection of Arrear Shop rents for last one year

SI No.	Name of the Tenant	Monthly Rent	Areear dues as on 31.03.16	Current dues	Total	Amount Collected	Balance as on 31.03.17
1	Dharmananda Behera	300	9840	3600	13440	0	13440
2	Khetramohan Sahoo	400	8735	4800	13535	4205	9330
3	Rajkishore Sahoo	300	4380	3600	7980	2950	5030
4	Laxmidhar Sahoo	400	12480	4800	17280	5740	11540
5	Himadri Sekhar Mohanty	400	10245	4800	15045	960	14085
6	Kahnu Charan Swain	400	7360	4800	12160	1260	10900
7	Haraprasad Mishra	500	5495	6000	11495	4080	7415
8	Chhabila Pradhan	300	8150	3600	11750	910	10840
9	Bishnu Prasad Mishra	300	3600	3600	7200	2100	5100
10	Sudhasnu Sekhar Mohanty	500	13020	6000	19020	0	19020
TOTAL		3800	83305	45600	128905	22205	106700

In response to POM, the Executive Officer replied that steps will be taken by issuing demand notice to defaulter to pay their arrear dues and the same will be reported to audit. But the reply of Local Authority was not satisfactory as no effective steps has been taken towards arrear collection. Hence a sum of Rs.137790.00 is kept under objection towards non collection of arrear dues and a sum of Rs.106700.00 is suggested for recovery towards non collection of rents for more than one year from the Tax Collector Sri Bijay Kumar Patra and E.O Sri Ajay kumar Mohanty due to lapses at their end.

Responsible Person for this paragraph

S/no	Name	Designation	Adress	Amount(In Rs:)
1	Sri bijay Kumar Patra	Tax collector	At-Nimapara NAC, Nimapara. Puri	53350
2	Sri Ajay Kumar Mohanty	Executive Officer	At-Nimapara NAC, Nimapara, Puri	53350

13.8 - DCB position and low percentage of Tax collection.

On scrutiny of the related records and registers for the year 2016-17, it was revealed that the DCB register has not been maintained up-to-date. Due to non maintenance of DCB register the correct position of arrear demand of Holding, Light and water taxes against one particular tax payer could not be rightly assessed. The Demand, Collection and Balance of Taxes/Rents/Fees of Nimapara NAC for the year 2016-17 was prepared on basis of previous audit report and from the current year account. The DCB positions are as follows:

DEMAND, COLLECTION AND BALANCE STATEMENT OF N.A.C, NIMAPARA FOR THE YEAR 2016-17

SI No.	Name of the Tax & Fees	DEMAND			COLLECTION				BALANCE			Percentage of collection		
		Arrear	Current	Total	Arrear	Current	Total	Rebate	Arrear	Current	Total	Arrear	Current	Total
1	2	3	4	5	6	7	8	9	10	11	12	13	14	15
1	Holding Tax	1940860.00	575424.00	2516284.00	217574.00	181498.50	399072.50	8382.00	1723286.00	393925.50	2117211.50	11.21	31.54	15.86
2	Lighting Tax	896931.00	287712.00	1184643.00	108772.00	90748.25	199520.25	4191.00	788159.00	196963.75	985122.75	12.13	31.54	16.84
3	Water Tax	856730.00	287712.00	1144442.00	107615.00	91748.25	199363.25	4191.00	749115.00	195963.75	945078.75	12.56	31.89	17.42
4	Market Complex	154705.00	210000.00	364705.00	55015.00	139900.00	194915.00	0.00	99690.00	70100.00	169790.00	35.56	66.62	53.44

		0	0	0	0	0	0	0	0	0	0	0	0	0
5 License Fees U/S 290 / Trade License	24617.00	1069000.00	1093617.00	24617.00	1053117.00	1077734.00	0.00	0.00	15883.00	15883.00	100.00	98.51	98.55	
6 License Fees U/S 307	392453.00	152802.00	545255.00	36440.00	43535.00	79975.00	0.00	356013.00	109267.00	465280.00	9.29	28.49	14.67	
7 Tank	0.00	33870.00	33870.00	0.00	21000.00	21000.00	0.00	0.00	12870.00	12870.00	0.00	62.00	62.00	
8 Coconut Tree	0.00	1485.00	1485.00	0.00	0.00	0.00	0.00	0.00	1485.00	1485.00	0.00	0.00	0.00	
9 Daily Weekly Market Complex	0.00	1516644.00	1516644.00	0.00	1516644.00	1516644.00	0.00	0.00	0.00	0.00	0.00	100.00	100.00	
10 Parking Fees	0.00	186100.00	186100.00	0.00	186100.00	186100.00	0.00	0.00	0.00	0.00	0.00	100.00	100.00	
11 Telephone Towers	534614.00	136801.00	671415.00	0.00	41470.00	41470.00	0.00	534614.00	95331.00	629945.00	0.00	30.31	6.18	
12 Revenue derived from Municipal Properties	0.00	296650.00	296650.00	0.00	296650.00	296650.00	0.00	0.00	0.00	0.00	0.00	100.00	100.00	
TOTAL	4800910.00	4754200.00	9555110.00	550033.00	3662411.00	4212444.00	16764.00	4250877.00	1091789.00	5342666.00	11.46	77.04	44.09	

In response to POM, the local authority replied that the tax collection percentage has been increased as compared to previous years. Steps are taken to enhance the tax collection in coming years.

13.9 - Non Auction of Sairat of NAC.

On scrutiny of Sairat Auction file and Misc receipts, it was noticed that only one pond has been auctioned during the year 2016-17 . The other ponds and coconut trees were not auctioned during the audit year. The details of such sairats are furnished below and the reason for non auction with council resolution may be furnished to audit.

Non auction of Sairat Sources of N.A.C. Nimapara		
SI No	Name of the Sairat NAC Property	Upset Price
Tanks		
1	Gandeimaa Tala	5500
2	Kiakanta Gaon munda Pokhari	330
3	Panda danda gadia	220
4	Kasinath Chouka	220
5	Padei gadia	220
6	Naran Pradhan Chouka	220
7	Bauribandhu sundara Chouka	220
8	Talaandhia jor	220
9	Mahadia maati Tal	220
10	Renda Pokhari	5500
Total		12870
coconut Tree		
1	Coconut trees at the sides of old Pipilli Konark Road	1485

	Grand Total	14355
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In response to POM, the local authority replied that the Sairats those are not fit for lease will be excluded from fixing of upset price in coming years. As the above sairats are not given lease, hence it is considered as loss to NAC. Thus a sum of Rs.14355.00 is kept under objection till the completion of lease process.

13.10 - Trade License/ License fee U/S 290

On scrutiny of trade license fees collection register with respect to receipt books, it was noticed that trade license fees has been collected from 430 numbers of different trade institutions including banks, insurance, finance companies, petrol pumps, Kalyan Mandaps and other business units during the year 2016-17. The license fees were levied on the trading organisations as per the amount fixed by the council during the year 2014-15. The rates of license fees were not revised since last two years. No bigger business institution is provided trade licenses during the year 2016-17. The abstract position of trade license collection is furnished below.

TRADE LICENCE, U/S- 290					
Sl. No.	Year	Traders Name	Trade	Trade Licence Paid Yes/No	Amount Paid
1	2016-17	Branch Manager INDUSIND Bank, Nimapara	Bank	Yes	5000.00
2	2016-17	Branch Manager UCO Bank, Nimapara	Bank	Yes	5000.00
3	2016-17	Branch Manager State Bank Of India, Nimapara	Bank	Yes	5000.00
4	2016-17	Branch Manager, HDFC Bank, Nimapara	Bank	Yes	5000.00
5	2016-17	Branch Manager Central Bank of India, Nimapara	Bank	Yes	5000.00
6	2016-17	Branch Manager CANARA Bank, Nimapara	Bank	Yes	5000.00
7	2016-17	Branch Manager AXIS Bank, Nimapara	Bank	Yes	5000.00
8	2016-17	Branch Manager Nilanchala Gramya Bank, Nimapara	Bank	Yes	5000.00
9	2016-17	Branch Manager, Punjab National Bank, Nimapara	Bank	Yes	5000.00
10	2016-17	Branch Manager LIC India, Nimapara	Insurance Com.	Yes	5000.00
11	2016-17	Branch Manager New India Assurance, Nimapara	Insurance Com.	Yes	5000.00
12	2016-17	Branch Manager Bajaj Alliance, Nimapara	Insurance Com.	Yes	5000.00
13	2016-17	Manager Bandhan Finance Pvt. Ltd, Nimapara	Pvt. Finance	Yes	5000.00

14	2016-17	Manager Muthoot Finance Pvt. Ltd, Nimapara Branch	Pvt. Finance	Yes	5000.00
15	2016-17	Manager Manappuram finance Pvt. Ltd, Nimapara Branch	Pvt. Finance	Yes	5000.00
16	2016-17	L&T Finance Pvt. Ltd.	Pvt. Finance	Yes	5000.00
17	2016-17	Bharat Finance Enclusion Ltd.	Pvt. Finance	Yes	5000.00
18	2016-17	Manager Muthoot Fincrop Pvt. Ltd, Nimapara Branch	Pvt. Finance	Yes	5000.00
		Total collection from banks, Insurance and Pvt Finance Company			90000.00
19	2016-17	Basudev filling Station (Bharat Petroleum) Nimapara	Petrol Pump	Yes	1000.00
20	2016-17	Pioner Auto Fuils, Nimapara (Indian Petroleum)	Petrol Pump	Yes	1000.00
		Petrol Pumps			2000.00
21	2016-17	J.B.S. Bar & Resturant	Liquor shop	Yes	1000.00
22	2016-17	Bear Parlor, Nimapara	Liquor shop	Yes	1000.00
23	2016-17	Mohanty F.L. Off Shop, Nimapara	Liquor shop	Yes	1000.00
		Liquor shops			3000.00
24	2016-17	M/s Addlib Adv. Bhubaneswar, Nimapara (2 Nos.) Hording)	Hording	Yes	2000.00
25	2016-17	M/s Prince, Cuttack (Hording) (3 Nos.)	Hording	Yes	3000.00
26	2016-17	M/s. Chitralok, Bhubaneswar (1 No.)	Hording	Yes	1000.00
27	2016-17	D.A.V. Public School Hording (1 No)	Hording	Yes	1000.00
		Hording Agencies			7000.00
28	2016-17	Sailotus Kalyanmandap,	Mandap	Yes	1000.00
29	2016-17	Bhagyabati Kalyanmandap	Mandap	Yes	1000.00
30	2016-17	Shreeram Kalyanmandap	Mandap	Yes	1000.00
31	2016-17	Subham Kalyanmandap	Mandap	Yes	1000.00

32	2016-17	Sidhipadma Kalyanmandap	Mandap	Yes	1000.00
		Kalyan Mandaps			5000.00
33	2016-17	Other shops and Trading Institutions under section 290		Yes	946117.00
		TOTAL Collection towards Trade License (Current year)			1053117.00
		Arrear Collection			24617.00
		GRAND TOTAL			1077734.00

The DCB position of trade license could not be produced to audit for verification. The current year DCB position of trade license has been derived on basis of previous Audit Report and current year collection register which has been incorporated in Para 13.8 of this audit report. The collection of NAC own fund reduced due to non inclusion of newly opened trade organisation in NAC area.

In response to the objection, the local authority replied that NAC was vigilant about the opening of bigger trading organisations but some shops like beetle, grocery and vegetables are not permanent in nature and in some cases these shops are being closed within a year. They are not applying for trade license for their business. Tax collectors are collecting license fees from them. Hence the local authority is suggested to collect information about newly opened trading institutions from state commercial tax unit and add the same in NAC Trade License list for the same financial year. The local authority agreed to follow the suggestion in future.

PARA: 14 AUDIT OF EXPENDITURE

14.1 - STAFF POSITION			
STAFF POSITION OF NIMAPARA NAC AS ON 31.03.17			
Name of the Post	Sanctioned strength	Men in Position	Remarks
I. OFFICE ESTABLISHMENT			
EO	1	1	
HA	0	0	
Accountant	1	1	Contractual
SA	1	0	
JA	2	2	
Peon	2	2	
NW	0	1	One Post of NW Outsourced
II. TAX AND FEES			
Carriage Inspector	1	1	
Tax Sarkar	2	2 +2	2 posts outsourced
Fees Collector	2	1 +1	1 post work Charged
Peons	0	2	2 Peon posts outsourced
III. CONSERVENCY			
SI	0	0	
Sweeper	5	4+1+12	1- Work charged, 12 nos outsourced
Tractor Driver	0	1	1 no outsourced

IV. WORKS

JE	1	1	1 Contractual
Amin	1	1	
Electrician	0	1	1 Outsourced
Electrical Helper	0	2	2 Outsourced

V. OTHERS

CP(MIS)	1	1	1 Contractual
CO	1	1	1 Contractual

14.2 - Non production of Individual EPF deposit slip to the concern employee by the service Provider.

On Scrutiny of the related files regarding payment of outsourcing persons engaged by the service provider M.Power, Bhubaneswar during the year 2016-17 it was notice that as per Para No.04 of G.O. No. 49134/FD. Dt.29.11.2010 Govt. has given instruction to engage man power through service provider through a transparent competitive way. Again as per G.O. No.42284/F. Dt.26.09.2011 the guide lines was issued that minimum of 3 Nos. of service providers should be participate, when the bid amount exceeds Rs.2,00,000/-. However during the year 2016-17 no tender process has been followed by local authority to service provider. Instead of tender process, the local authority reengaged the previous service provider M.Power through an agreement. This process of ion is irregular as it violates to Govt. instructions.

Again as per agreement the service provider should deposit the E.P.F. & E.S.I. amount (both Employers share & Employees Share) readily with respective departments & deposit slip along with annual return slip of E.P.F. should be furnished by the service provider to the NAC as well as to the respective employees working under him. Further it was noticed that EPF of the staff {Employer's share- @13.61% (Employer's share-12.5% and Administrative charges @1.11%} has not been paid to the service provider. As per provisions the requisite employee's share of EPF was to be deducted from the employee's remuneration @12% and the total amount both Employer's share and employee's share to be deposited by the service provider and the deposit slips to be submitted at NAC office and individual EPF account number of the out sourced staff and along with EPF slip should be given to respective employees at the year ending. However though the EPF deposit slips was submitted at NAC office, individual EPF account number of the out sourced staff and along with EPF slip was not given to the staff till date. This is very irregular and violates the agreement made by the service provider with the NAC. The details of the amount towards EPF , ESIC and service tax paid to m-power from 01.04.2016 to 31.03.2017 is furnished below.

Month	Vr No/Date	No of staff	wages	Service Charge		Employers EPF share	ESIC	Total wages	Service tax due		Excess Paid	Total	EPF due @13.36	ESIC @4.75	Employee share @12%	Total depositable EPF
				Rate	Amount				Rate	Amount						
Apr-16	149/9.6.16	23	140500	400	9200	18771	0	168471	0.1236	0	0	18771	2508	0	2252	21023
May-16	150/9.6.16	23	138700	400	9200	18530	0	166430	0.1236	0	0	18530	2476	0	2224	20754
Jun-16	206/12.7.16	22	133300	400	8800	17809	0	159909	0.1236	0	0	17809	2379	0	2137	19946
Jul-16	286/12.8.16	23	135500	400	9200	0	0	144700	0.1236	0	0	0	0	0	0	0
Aug-16	395/14.9.16	23	140500	400	9200	18771	0	168471	0.1236	0	0	18771	2508	0	2252	21023
Sep-16	485/19.10.16	23	136500	400	9200	18236	0	163936	0.1236	0	0	18236	2436	0	2188	20425
Oct-16	538/8.11.16	22	130500	400	8800	17435	0	156735	0.1236	0	0	17435	2329	0	2092	19527
Nov-16	588/9.12.16	23	139300	400	9200	18610	0	167110	0.1236	0	0	18610	2486	0	2233	20844

6	Dec-16	6618/4.1.17	24	142200	400	9600	18998	0	170798	0.1236	0	0	18998	2538	0	2280	21278
6	Jan-17	703/7.2.17	24	148950	400	9600	19900	0	178450	0.1236	0	0	19900	2659	0	2388	22288
6	Feb-17	730/9.3.17	24	146750	400	9600	19606	0	175956	0.1236	0	0	19606	2619	0	2353	21958
6	Total			1532700		101600	186666		1820966	1.3596	0	0	186666	249396	0	22400	209066

In response to POM, the local authority replied that the Service Provider is being asked to deposit the individual EPF deposit slip at NAC. Hence the depositable amount of Rs.209066.00 is kept under objection till produce to next audit.

14.3 - Pending Electricity dues of Nimapara NAC.

On Scrutiny of the related files regarding payment of the electricity dues for the year 2016-17 it was notice that there was a huge amount of Rs.44062982.00 was charged by CESU against Street light charges. Out of which the arrear dues was only Rs.11092615.00 as on April-2012- & delayed payment surcharge (DPS) was Rs.32970367.00. The delayed payment surcharge was charged by CESU on the ground of non payment of the dues in time in previous years. On which basis such huge amount was charged on the N.A.C. was not clarified by CESU in spite of repeated correspondence in this regard. Scrutiny of the file revealed that as per letter No.7333 /HUD dt.19.03.2016 regarding payment of outstanding dues, there was clear instruction from Govt. that the outstanding electricity dues may be paid out of Octroi grant, basis services grant of 4th S.F.C. & Own resources. NAC has not sufficient fund to pay the arrear with DPS to clear the outstanding dues.

Again from the file it was notice that the CESU was demanding wrong load during the period from 06/11 to 06/13 again during 07/15 and 08/15. In this regard a letter was issued from the E.O. to the Director Municipal Administration, HUD vide letter No.583/16.03.2016. A joint survey was made on 04.06.2011 and it was revealed that the actual load was 73 Kw during the period from 6/11 to 6/13. No correction was made by the CESU authority at that time. Further a joint survey was made on 24.02.2014 to 04.03.2014 and the actual load was 104.46 instead of 113.24 Kw. Again it was noticed that there was no meter for the street light relating to consumer number 49 ST of Nimapara NAC. The monthly reading furnished by CESU was on average units throughout the year. Therefore the local authority is suggested to resolve the outstanding dues in accordance with CESU and steps should be taken to avail special grant from HUD to clear all the dues.

14.4 - Non deduction of professional Tax from contractors of Nimapara N.A.C.

On Scrutiny of the relevant file and registers of Nimapara N.A.C. for the year 2016-17 it was notice that professional Tax was not deducted from the contractors as per details given below. As per G.O. No.318/2010 dt.21.07.2010 & Section 30 of Odisha Professional Tax, It was cited that whose business exceeds Rs.5,00,000/- and below 10 Lakhs are liable to pay professional tax of Rs.1500 per Annum & whose business exceeds 10 lakhs are liable to pay P.T. of Rs.2500 per annum. The details of P.T. to be deducted from the contractors are details below.

SI No	Name of the Contractor	Annual turn over in NAC	PT to be deducted
1	Akshaya Kumar Behera	2193830	2500
2	Arun Kumar Nayak	882651	1500
3	Debasish Harichandan	602667	1500
4	Jyoshnamayee Baral	751993	1500
5	Jyoti Ranjan Mohanty	951641	1500
6	Kabita Pradhan	506787	1500
7	Pravakar Nayak	581355	1500
8	Pravat Kumar Mohapatra	1079383	2500
9	Purna Chandra Ojha	616877	1500

10	Purna Chandra Sahoo	1889196	2500
11	Samir Kumar Mohanty	693512	1500
12	Saroj Kumar Sahoo	1022664	2500
TOTAL			22000

In response to POM, the local authority replied that the suggested PT will be recovered from the contractors and compliance reported to audit at the time of exit conference. Hence Rs 22000.00 is suggested for recovery.

14.5 - Engagement of employees beyond the sanction strength without approval from competent Authority.

On checking of the staff salary acquaintance w.r.to paid vouchers, it was revealed that as per council resolution no.3(B)/01.08.14 the 21 nos employees were engaged through M. Power Service Provider, Bhubaneswar beyond the sanction strength. As per Letter no.42284/dt.26.09.11 and letter no.21480/27.10.14, H&UD, Urban local bodies to take decision at their level to utilise the service of sweeper through outsourcing basis for timely implementation of Solid waste management and sanitation work. As per the guidelines of outsourcing services, Administrative department is authorised to approve outsourcing of services. The sanction of expenditure for consultancy services shall be subject to availability of budget provision. During scrutiny of the related files, the approval letter for the posts beyond the sanction strength has not been submitted to audit. Hence engagement of above personnel are contradicts the guidelines. The details of the inadmissible payments are furnished below needs clarification.

Name of the post	Sanction strength	Present strength	To be outsourced	Out sourced	Excess No of staff outsourced	period 3/16 to 2/17	monthly Remuneration	Total Payment
Tax collector	4	5	0	2	2	12	6000	72000
Peon	4	2	2	2	0	12	6000	72000
Night Watchman	0	0	0	1	1	12	6000	72000
sweeper	8	5	3	14	11	12	6000	72000
Electrician	0	0	0	1	1	12	7650	91800
Electrical Helper	0	0	0	2	2	12	6000	72000
Tractor Driver	0	0	0	1	1	12	7650	91800
TOTAL	16	12	5	23	18	84	45300	543600

In response to POM, the local authority replied that letter has been sent to H&UD for approval of present staff strength . No approval letter submitted to audit for verification. Hence a sum of Rs.543600.00 is kept under objection till the production of approval letter from Govt.

14.6 - IRREGULAR EXPENDITURE CHARGED TO COMPENSATION GRANT IN LIEU OF OCTROI

1. As per Lr. No. 8197/HUD. Dt. 25.2.13, Lr. No.8194/HUD Dt. 25.2.13, 19698/HUD DT. 12.6.13, 27134/HUD DT. 31.8.13, Compensation and Assignment to local bodies will be charges towards (a) Payment of salary to Municipal Employees employed on regular basis as per the stipulation in vogue except those employed, with authority

(b)The O.C. grant shall not be utilised for payment of enhanced salary of 6th. Pay commission to the staff of ULBs.

2. As per Lr. No. 4408/HUD Dt. 19.02.2014, the outstanding energy charges if any should be cleared on priority basis out of this grant.

3. As per Lr. No.5004/HUD Dt. 28.2.2009 vide Para No. (iv) it is clearly stipulated that " The concerned ULBs will have to raise their own resources to meet the additional expenditure, liabilities on account of the present pay revision and in case they are not able to meet the additional liabilities, the benefits of RSP, Rule 2008 will not be applicable to them."

4. In Lr. No 28915/HUD Dt. 16.10.12 regarding engagement on Work Charged basis vide Para No.4 it is stipulated that "The additional financial burden on this score shall be borne by the concerned ULBs out of their own resources and state government shall have no liability on this account."

On checking of the Accountant Cash Book with respect to Paid vouchers, Paid acquaintance roll, Grant Register, U.C. register and connected grant letters it reveals that in the following cases irregular expenditure was charged to Octroi Compensation grant amounting to Rs.90592.00 as furnished in detail below. The same may be clarified to audit.

SI No	Vr No/Date	Particulars	Amount
	119/8.4.16	Sudarshan Patra, Peon towards DLR wages.	3800
	280/5.5.16	Sudarshan Patra, Peon towards DLR wages.	4200
	3172/13.6.16	Sudarshan Patra, Peon towards DLR wages.	5000
	4201/5.7.16	Sudarshan Patra, Peon towards DLR wages.	4600
	5464/7.10.16	Sudarshan Patra, Peon towards DLR wages.	2464
	6464/7.10.16	Sudarshan Patra, Peon towards DLR wages.	1584
	7541/10.11.16	Sudarshan Patra, Peon towards DLR wages.	3520
	8606/12.12.16	Sudarshan Patra, Peon towards DLR wages.	4224
	9636/5.1.17	Sudarshan Patra, Peon towards DLR wages.	4400
	10687/4.2.17	Sudarshan Patra, Peon towards DLR wages.	4048
	11725/9.3.17	Sudarshan Patra, Peon towards DLR wages.	3696
		Total	41536
	120/8.4.16	Krushna Chandra Pradhan towards DLR wages	3800
	281/5.5.16	Krushna Chandra Pradhan towards DLR wages	4200
	3173/13.6.16	Krushna Chandra Pradhan towards DLR wages	4600
	4202/5.7.16	Krushna Chandra Pradhan towards DLR wages	4600
	5284/12.8.16	Krushna Chandra Pradhan towards DLR wages	4048
	6393/9.9.16	Krushna Chandra Pradhan towards DLR wages	4224
	7463/7.10.16	Krushna Chandra Pradhan towards DLR wages	3696
	8542/10.11.16	Krushna Chandra Pradhan towards DLR wages	3520
	9607/12.12.16	Krushna Chandra Pradhan towards DLR wages	4224
	10637/5.1.17	Krushna Chandra Pradhan towards DLR wages	4400
	11688/4.2.17	Krushna Chandra Pradhan towards DLR wages	4048
	12726/9.3.17	Krushna Chandra Pradhan towards DLR wages	3696
		Total	49056
		GRAND TOTAL	90592

In response to POM, the local authority replied that approval from higher authority will be obtained and compliance reported to audit. As such payment is irregular, hence a sum of Rs.90592.00 is kept under objection till approval of expenditure from higher authority.

14.7 - Diversion of Fund

On scrutiny Accountant cash book with pass books, it was noticed that a sum of Rs.5006400.00 has been diverted from Devolution fund and Octroi compensation grant to ESCROW account towards construction of Bus terminal project. The proposed bus terminal project was approved by HU&D and the NAC has been asked to provide 50% matching share from its own fund. But the local authority transferred the fund from Devolution and Octroi to meet the need, which is irregular in nature and inadmissible to audit. The details of diversion has been furnished below.

SI No.	Voucher No/ Date	Diverted from	Diverted To	Amount
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1	Contra/8.4.16	Devolution, HDFC, Ac No.8942	ESCROW, HDFC, Ac No-00013	2000000.00
2	Contra/27.9.16	Octroi, UCO, Ac No-8569	ESCROW, HDFC, AC No.54154	1506400.00
3	Contra/4.10.16	Devolution, HDFC, Ac No.8942	ESCROW, HDFC, AC No.54154	1500000.00
	TOTAL			5006400.00

In response to POM, the local authority replied that council resolution has been made to meet the required matching contribution towards bus terminal project from Devolution fund. The rest amount was met from Octroi Compensation grant which will be recouped later. But the answer is not satisfactory as there is a specific guide lines towards expenditure of Octroi compensation grant, hence a sum of Rs.1506400.00 is kept under objection till the recouped of Octroi grant.

PARA: 15 AUDIT ON WORKS

15.1 -		
<p>On scrutiny of the following case records with related MBs, it was noticed that payment have been made towards construction of sign board/ project pillar at the construction side. But from the photographs attached in case record, it was revealed that no sign boards are constructed at the work side. Some sign boards are written on the wall or boundary, which are not admissible to audit. There is a clear instruction to construct project pillar separately at work side. But the same has not been followed by the contractors. As JE is the supervising agency from local body, he is responsible for the non construction of project pillar and payment towards the sign board is not admissible.</p>		
Inadmissible of cost towards non construction of sign board		
SI No.	Particular of works	Cost of sign board allowed
1	Construction of CC Road from police station to Nrusingh Prusty res. in ward 5, CR No.-175/15-16,Head of account-RD, Agency-Kedar Ch.Mohanty, MB No.154 Page No-53-66, Bill amount-Rs.70305, VR No.437/06.10.16	850.00
2	Construction of CC Road from Vekenteswar School to Nayak Babu Res. in ward 11, CR No.-124/15-16,Head of account-14th FC, Agency-Pratap Kumar Swain, MB No.127 Page No-101-115, Bill amount-Rs.152491, VR No.441/06.10.16	1200.00
3	Construction of CC drain at Devi Mandap Sahi from Jogendra Swain to Jalandra Sahoo Res. in ward 4, CR No.-173/15-16,Head of account-14th FC, Agency-Manoj Kumar Swain, MB No.149 Page No-200, MB No.156 Page No.26-36 Bill amount-Rs.39823, VR No.441/06.10.16	800.00
4	Construction of CC road from Agriculture office to Block chairman quarter in ward 4, CR No.-117/15-16,Head of account-14th FC, Agency-Aruna Kumar Nayak, MB No.120 Page No-188-199 Bill amount-Rs144830, VR No.719/06.03.17	1000.00
5	Construction of CC road from Dillip Pattanaik Res. To Mahavir Colony Main Road in ward-8, CR No.-23/16-17,Head of account-14th FC, Agency-Pratap Kumar Patra, MB No.156 Page No-14-25 Bill amount-Rs108496, VR No.720/06.03.17	800.00

6	Construction of CC road from Women college main road to Ajaya Samantaray Res. in ward-8, CR No.-24/16-17,Head of account-14th FC, Agency-Pravat Ku. Mohapatra, MB No.156 Page No-1-13 Bill amount-Rs159962, VR No.721/06.03.17	1000.00
7	Construction of CC road from Alandha Mahadev temple to Tapan swain Res. in ward-10, CR No.-28/16-17,Head of account-14th FC, Agency-Gopal Chandra Pradhan, MB No.157 Page No-25-38 Bill amount-Rs, VR No.769/29.03.17	1000.00
8	Construction of side gaurd wall and repair at bathing ghata at chandan pokhari in ward-1, CR No.-91/15-16,Head of account-water bodies, Agency-Jyoti ranjan Mohanty, MB No.152 Page No-47-38 Bill amount-Rs,89501 VR No.209/29.03.17	1000.00
9	Construction of south side gaurd wall and earth filling at linga pokhari in ward-1, CR No.-94/15-16,Head of account-water bodies, Agency-Jyoti ranjan Mohanty, MB No.154 Page No-32-42 Bill amount-Rs,63152 VR No.207/13.07.16	800.00
10	Repair of CC Road from Himansu sekhara Mohanty, Amalapada to Dandapani Sahu Res. in ward-6, CR No.-178/15-16, Head of account-PBI, Agency-Akhaya Ku Behera , MB No.134 Page No-186-194 Bill amount-Rs,97784 VR No.174/18.06.16	1200.00
11	Repair of CC Road from P.K Road to Mitu Shop in ward-8, CR No.-200/15-16, Head of account-MVT, Agency-Pravat Kumar Mohapatra , MB No.156 Page No-102-111 Bill amount-Rs,423433 VR No.235/23.07.16	3000.00
12	Construction of CC Road from Gunanidhi Mallick Res to Sulachana Swain Res in ward-4, CR No.-174/15-16, Head of account-13th FC, Agency-Akhaya ku. Behera , MB No.142 Page No-189-196, Bill amount-Rs,49044 VR No.210/13.07.16	1200.00
13	Construction of CC Road from Gaji Sahoo Res to Narana Behera Res in ward-5, CR No.-118/15-16, Head of account-14th FC, Agency-Purna Ch. Ojha , MB No.153 Page No-138-151, Bill amount-Rs,167701 VR No.432/06.10.16	1200.00
14	Construction of CC Road from Raju Behera Res to Bandhu babu Res in ward-8, CR No.-153/15-16, Head of account-Spl. CC, Agency-Pratap Kumar Patra , MB No.152 Page No-114-126, Bill amount-Rs,84118 VR No.412/19.09.16	1000.00
15	Construction of CC Road from Pratap Mallick Res to Sikhara Sahoo Res in ward-5, CR No.-176/15-16, Head of account-RD, Agency-Santilata Sahoo , MB No.152 Page No-93-100, Bill amount-Rs,84485 VR No.410/19.09.16	850.00
16	Const of cc road at Tala Andia from Jogeswari Devi temple towards Bharat Bhusan Res, ward-10, E cost-90500, Road Developement, CR 61/15-16,Contractor-Gopal chandra Pradhan, JE-Bulu Sethy, MB-138, pg-186 to 195.	500.00
17	Const of cc drain at Amalapada infront of Tuni Mohanty Res.Ward-6,E.cost-99100, 14 th FC,CR-147/15-16,Contractor-Akshaya Kumar Behera,MB-120, pg-161 to 173	850.00
18	Const of cover slab over drain from Kunja sahuo shop towards Jagannath Medicine store, ward-5, CR-193/15-16, Own Fund,Contractor- Smt Santilata Sahoo, E.Cost-56503, Mb-119, pg-166 to 174	1000.00

19	Const of cc drain at Amalapada in front of Dandapani Sahoo Res, ward-6, 14 th FC, CR 148/15-16, Agency- Akshaya Kumar Behera, MB-120, pg-174 to 186, cost-85485	850.00
20	Const of cc road and cover slab at Fish market, Devolution fund, CR 108/15-16, Cost-400055.00, Agency- Akshay Kumar Behera, MB-149, pg-181 to 197	850.00
21	Const of cc road at Patapur Kiakanta road from existing cc road towards Mahulei danda, 14 th Fc, CR 114/15-16, agency- Kabita Pradhan, Cost-199993, MB-108, pg-175 to 189	1000.00
TOTAL		21950.00

In response to POM, the local Authority replied that the inadmissible amount will be recovered from the concern contractors. As the same was not recovered at the end of audit, hence the amount Rs.21950.00 is suggested for recovery from the following officials.

Sri Bulu Sethy, JE towards lapses in preparation of bill and not ensuring the construction of sign board before preparation of bill.

Sri Girish Chandra Bal, ME towards approval of estimate and not checking the construction of sign board at the time of check measurement.

Sri Rabinarayan Satapathy, Accountant towards lapses at the time of checking of bill at his end.

Sri Ajay Kumar Mohanty, E.O. for passed for payment without ensuring the components of bill.

Responsible Person for this paragraph

Sino	Name	Designation	Adress	Amount(In Rs:)
1	Sri Bulu Sethy	JE	At- Nimapara NAC, Nimapara, Puri	5488
2	Sri Girish Chandra Bal	ME	At-Nimapara, Now AEE at PH Division, Nimapara	5488
3	Sri Ajay Kumar Mohanty	Executive Officer	At-Nimapara NAC, Nimapara, Puri	5487
4	Sri Rabinarayan Satapathy	Accountant	At-Nimapara NAC, Nimapara, Puri	5487

15.2 - Excess Payment in work bill due to non deduction of excavated available earth from the collected earth for berm filling.

On scrutiny of the following work case records with related MBs, it was noticed that the earth collected by excavation of trench/ cut off wall was not used towards earth filling in berms of road sides. The quantity of earth should be deducted from the earth collected for berm filling. Had the excavated earth been utilized, there would be less collection of earth to the quantity of available earth. This results excess payments to the executants and not admissible to audit. The details are furnished below.

Non deduction of available earth				
SI No.	Particular of works	Earth available	Unit price excluding royalty	Inadmissible cost
1	Construction of CC Road Nuharkiri canal embankment old CC road towards RD road in ward 10, CR No.-159/15-16, Head of account-RD, Agency-Smt.Jyostnamayee Barala, MB No.153 Page No-52-64, Bill amount-Rs.83592, VR No.357/26.08.16	2.90	179.39	520

2	Construction of CC road Aandha Mahadev Mandir towards Tapan Swain house in ward 10, CR No.-28/16-17,Head of account-14th FC, Agency-Gopal Chandra Pradhan, MB No.157 Page No-25-38, Bill amount-Rs.128224, VR No.769/29.03.17	2.76	179.39	495
3	Construction of CC road near Gada Andhia Mahadev temple from Pratap Mohanty Residence to Sarat Singhdeo boundary wall in ward 8, CR No.-107/15-16,Head of account-RD, Agency-Kailash Ch. Patra, MB No.154 Page No-179-191, Bill amount-Rs.94293, VR No.673/02.02.17	3.80	179.39	682
4	Construction of CC road Babua Das Res. towards Damodar Mohanty Res. in ward 10 , CR No.-185/15-16,Head of account-RD, Agency-Monoj Kumar Swain, MB No.152 Page No-73-84, Bill amount-Rs.71610, VR No.436/06.10.16	2.90	179.39	520
5	Construction of CC road from Nirajanan Sahoo Res. To Satya Babu Res. in ward -6 , CR No.-177/15-16,Head of account-MR&B, Agency-Bramhananda Sasmal , MB No.152 Page No-101-113, Bill amount-Rs.84472, VR No.407/19.09.16	2.82	179.39	506
6	Construction of CC road at Andhia Bada Bhoi Sahi from Trinath Mandap to Lokanath Hastalipa in ward -9 , CR No.-156/15-16,Head of account-RD, Agency-Aruna Kumar Nayak , MB No.152 Page No-127-139, Bill amount-Rs.84489, VR No.358/26.08.16	2.90	179.39	520
7	Construction of CC road and drain at Nayak Sahi from Kapila Nayka Res. To Mohamad Gulam Res. in ward -3 , CR No.-116/15-16,Head of account-14th FC, Agency- , MB No.152 Page No-32-46, Bill amount-Rs.173669, VR No.212/13.07.16	12.05	179.39	2162
8	Construction of CC road from Patapur to Bharajana Muhan in ward -1 , CR No.-129/15-16,Head of account-13th FC, Agency-Jay Prasad Prasad Pradhan , MB No.152 Page No-167-179, Bill amount-Rs., VR No.724/08.03.17	2.75	179.39	493
9	Construction of CC road from Balanga Road Kupa Mula to Sukanta Bhoi Res. in ward -11 , CR No.-163/15-16,Head of account-RD, Agency-Jyostna mayee Baral , MB No.153 Page No-113-125, Bill amount-Rs.77072, VR No.445/06.10.16	2.65	179.39	475
10	Construction of CC road Alandha club to Mahadev temple in ward -10 , CR No.-160/15-16,Head of account-RD, Agency-Jyostna mayee Baral , MB No.154 Page No-142-153, Bill amount-Rs.85295, VR No.507/03.11.16	2.42	179.39	434
11	Construction of CC road balance portion of Barik Sahi road at Nimapara NAC , CR No.-132/15-16,Head of account-MVT, Agency-Pravat Kumar Mohapatra , MB No.153 Page No-65-77, Bill amount-Rs.74497, VR No.354/26.08.16	2.12	179.39	380
12	Construction of CC road from IG Women college to Sahu Babu Res. Ward No.8 , CR No.-154/15-16,Head of account-SPI. CC, Agency-Pratap Kumar Patra , MB No.155 Page No-41-52, Bill amount-Rs.71376, VR No.360/26.08.16	2.90	179.39	520
13	Construction of CC road from police station compound wall towards Nrusingh Prusty Res, . Ward No.5 , CR No.-175/15-16,Head of account-Road Dev, Agency-Kedat Chandra Mohanty , MB No.154 Page No-53-66, VR No.437/6.10.16	1.45	179.93	261
14	Construction of CC road from Nuapokhari Pramod Sir Res to Abhaya Rao Res, . Ward No.11 , CR No.-189/15-16,Head of account-Road Dev, Agency-Jyoshnamayee Baral , MB No.155,Page No-130 to 143, VR No.554/19.11.16	2.10	179.93	378

15	Construction of CC road from Narendra sethy Res to Bagha sahi, . Ward No.11 , CR No.-188/15-16,Head of account-Road Dev, Agency-Jyoshnamayee Baral , MB No.129,Page No-156 to 168, VR No.553/19.11.16	2.75	179.93	495
16	Construction of CC road from balanga road towards hodi pitha, . Ward No.11 , CR No.-162/15-16,Head of account-Road Dev, Agency-Jyoshnamayee Baral , MB No.129,Page No-144 to 155, VR No.552/19.11.16	2.65	179.93	477
17	Construction of CC road from Alanda club house to Mahadev temple, . Ward No.10 , CR No.-160/15-16,Head of account-Road Dev, Agency-Gopal Chandra Pradhan , MB No.154,Page No-142 to 153, VR No.507/3.11.16	2.42	179.93	435
18	Construction of CC road from Balanga road towards Sukant Bhoi Res, . Ward No.11 , CR No.-163/15-16,Head of account-Road Dev, Agency-Jyoshnamayee Baral , MB No.153,Page No-113 to 125, VR No.445/6.10.16	2.65	179.93	477
19	Construction of CC road from Patapur towards Dharjana Mutan, . Ward No.1 , CR No.-129/15-16,Head of account-13 th FC, Agency-Jaya Prasad Pradhan , MB No.152,Page No-167 to 179, VR No.724/8.3.17	2.75	179.93	495
20	Construction of CC road at Patapur Devli Primary school towards left side ebackment, . Ward No.1 , CR No.-131/15-16,Head of account-MVT, Agency-Jyoti Ranjan Mohanty , MB No.151,Page No-164 to 175, VR No.133/26.5.16	2.50	179.93	450
	TOTAL			11176

In response to POM the local Authority replied that the excess payment will be recovered from the concern contractors. As the amount was not collected at the end of audit, hence suggested for recovery from the following officials.

Sri Bulu Sethy, JE towards lapses in preparation of bill and non deduction of excavated earth from the collected earth by mechanical means before preparation of bill.

Sri Girish Chandra Bal, ME towards approval of estimate and check measurement of work bill.

Responsible Person for this paragraph

Sino	Name	Designation	Adress	Amount(In Rs:)
1	Sri Girish Chandra Bal	ME	At-Nimapara, Now AEE at PH Division, Nimapara	5588
2	Sri Bulu Sethy	JE	At- Nimapara NAC, Nimapara, Puri	5588

15.3 - Inadmissible Payment towards sand filling on hard concrete surface of existing road. POM page-49

Name of the work- Construction of cc road from Jainabad school towards river embankment.

Head of Account- Road Development, Estimated cost- Rs.135000.00

CR No-3/16-17,

Date of commencement- 16.01.16

Date of Completion- 18.02.16

Agency- Pravakar Nayak

JE- Bulu Sethy, ME- Girish Chandra Bal

On scrutiny the above case record with related MB and attached photographs, it was noticed that there was a damaged old concrete road

surface before execution of work. The following irregularities are noticed violating the cc road guidelines.

Sand filling has been allowed on pre-existing hard and compact surface of the previous road.

Photograph during execution of work has not been attached with case record.

No project pillar/ sign board or display board constructed as per guide lines.

No berm filling has been done as per attached photograph where as allowed in bill.

Inadmissible sand filling on road sub base-

$1 \times 6.20 \times 2.95 \times 0.05 = 0.91$

$1 \times 5.20 \times 2.80 \times 0.05 = 0.73$

$1 \times 4.40 \times (2.80 + 2.45) / 2 \times 0.05 = 0.58$

$1 \times 4.35 \times (2.40 + 2.50) / 2 \times 0.05 = 0.53$

$1 \times 6.40 \times (2.50 + 2.55) / 2 \times 0.05 = 0.81$

$1 \times 5.20 \times (2.50 + 3) / 2 \times 0.05 = 0.72$

$1 \times 9.25 \times 3.16 \times 0.075 = 2.19$

$1 \times 3.70 \times (8.75 + 5.65) / 2 \times 0.05 = 1.33$

Total quantity of sand = 7.8 cum

Hence Inadmissible cost towards sand filling @ 186.60 = Rs.1455.48

Berm Filling

As revealed from pre-execution and post execution photographs, it was clear that berm filling on both sides of the road has not been done but allowed in work bill as per following measurements.

$2 \times 17.50 \times 0.50 \times 0.35 = 6.13$ cum is not admissible to audit.

Hence Inadmissible expenditure towards berm billing @ 166.35 = Rs.1019.73

Absence of Project Pillar

As revealed from attached photographs, it was clear that project pillar has not been constructed as per provision made in cc road guidelines. But a sum of Rs.1000.00 has been allowed in work bill towards project pillar, which is not admissible to audit.

Therefore total Inadmissible cost = Rs.1455.48 + Rs.1019.73 + Rs.1000.00= Rs.3475.21= Rs.3475.00 suggested for recovery from the executants.

In response to POM, the local authority replied that the suggested amount will be recovered from concern contractor. As the amount was not recovered as on completion of audit, hence a sum of Rs.3475.00 is suggested for recovery from the following officials.

Sri Bulu Sethy, JE towards lapses in preparation of bill and lack of supervision of during construction of work.

Sri Girish Chandra Bal, ME towards approval of estimate and check measurement of work bill.

Sri Rabinarayan Satapathy, Accountant towards lapses at the time of checking of bill at his end.

Sri Ajay Kumar Mohanty, E.O. for passed for payment without ensuring the components of bill.

Responsible Person for this paragraph

Sno	Name	Designation	Adress	Amount(In Rs:)
1	Sri Girish Chandra Bal	ME	At-Nimapara, Now AEE at PH Division, Nimapara	869
2	Sri Bulu Sethy	JE	At- Nimapara NAC, Nimapara, Puri	869

3	Sri Rabinarayan Satapathy	Accountant	At-Nimapara NAC, Nimapara, Puri	869
4	Sri Ajay Kumar Mohanty	Executive Officer	At-Nimapara NAC, Nimapara, Puri	868

15.4 - Non deduction of available excavated earth from the collected earth leads to excess payment. POM Page-50,51

Name of the work- Construction of cc road at Patapur Kiakanta road from excising cc road towards Mahulei danda.

Head of Account- 14 th FC, Estimated cost- Rs.199993.00

CR No-114/15-16, MB 108, page 175 to 189.

Agency- Kabita Nayak

JE- Bulu Sethy, ME- Girish Chandra Bal

On scrutiny the above case record with related MB, it was noticed that earth work has been done for cut off wall to a quantity of 5.26 cum. The available earths were not used for berm filling on the both sides of road. Earth collected by mechanical means to fill the berm. Therefore the available earth must be deducted from collected earth for berm filling. By non deducting the available earth, the contractor allowed extra financial benefit which is not admissible to audit.

As per MB vide page no.176,

Earthwork excavation for cut off wall,

$$2 \times (30 + 27.10) \times 0.25 \times 0.20 = 5.71 \text{ cum limited to } 5.26 \text{ cum}$$

That means available earth was to a quantity of 5.26 cum.

As per item-8,

Earth collected by mechanical means for berm filling as per following measurements

$$2 \times (30 + 27.10) \times 0.65 \times (0.60 + 0.30)/2 = 33.40 \text{ cum}$$

But the excavated earth was not used for berm filling.

As per Audit, excavated earth to a quantity of 5.26 cum should be utilised for berm filling and be deducted from earth collected. So the excess earth collected to a quantity of 5.26 cum is not admissible to audit.

Excess payment to contractor made @ 207.37 per cum = Rs.1091.00 is not admissible and suggested for recovery from the concern contractor.

In response to POM, the local authority replied that the suggested amount will be recovered from concern contractor. As the amount was not recovered as on completion of audit, hence a sum of Rs.1091.00 is suggested for recovery from the following officials.

1. Sri Bulu Sethy, JE towards lapses in preparation of estimate and bill and lack of supervision during construction work.
2. Sri Girish Chandra Bal, ME towards approval of estimate and check measurement of the work bill.

Responsible Person for this paragraph

Slno	Name	Designation	Adress	Amount(In Rs:)
1	Sri Bulu Sethy	JE	At- Nimapara NAC, Nimapara, Puri	546
2	Sri Girish Chandra Bal	ME	At-Nimapara, Now AEE at PH Division, Nimapara	545

15.5 - Inadmissible payment towards centering and shuttering.POM Page-52

Name of the work- Construction of cc road from Pauna Behera residence to Kanakalata Patra residence, ward No.2

Head of Account- MVT,

CR No-133/15-16, Vr No.234/23.7.16

MB 154, page 1 to 9.

JE- Bulu Sethy, ME- Surya Narayan Panda

On scrutiny of above case record with related MB, the following irregularities are noticed-

Pre execution photograph of existing road was not attached with case record.

Expansion joint was not provided along the cross section of the road at 5 m interval.

Centering and shuttering has not provided during execution of cc road.

From photographic evidence it was clear that centering and shuttering has not been provided during the execution of cement concrete work. But the same has been allowed in work bill.

As per measurement vide page-3,

Centering and shuttering

2 x 29.10 x 0.125 = 7.28 sqm provided on both sides of the road. But practically it was not provided during construction of work. Therefore this item is not admissible to audit.

The inadmissible cost @ 88.14 per square metre = Rs.641.66

Again there was a provision of expansion joint in work bill, But practically expansion joints were not provided on road .

Hence the expenditure towards expansion joint to a sum of Rs.582.00 is not admissible to audit.

Total Inadmissible expenditure= Rs.641.66 + Rs.582.00 = Rs.1223.66 = Rs.1224.00 is treated as excess expenditure and needs recovery.

In response to POM, the local authority replied that the suggested amount will be recovered from concern contractor. As the amount was not recovered as on completion of audit, hence a sum of Rs.1224.00 is suggested for recovery from the following officials.

1. Sri Bulu Sethy, JE towards lapses in preparation of estimate and bill and lack of supervision during construction work.
2. Sri Girish Chandra Bal, ME towards approval of estimate and check measurement of the work bill.

Responsible Person for this paragraph

Sino	Name	Designation	Adress	Amount(In Rs:)
1	Sri Bulu Sethy	JE	At- Nimapara NAC, Nimapara, Puri	612
2	Sri Girish Chandra Bal	ME	At-Nimapara, Now AEE at PH Division, Nimapara	612

15.6 - Inadmissible expenditure towards construction of cut off wall. POM Page-53

Name of the work- Construction of cc road at duoneswari sahi from Guna nidhi Mallick residence to Sulochana swain residence. Ward No-4

Head of Account- TFC,

CR No-174/15-16, MB 142, page 184 to 196

Agency- Akshaya Kumar Behera

JE- Bulu Sethy, ME- Girish Chandra Bal

On scrutiny the above case record with MB, Photographs, estimate it was noticed that the road has been constructed through the existing structures such as houses and boundary walls just surrounding the executed cc road. The purpose of cut off wall is to protect the sub base from seepage and also to provide additional strength to road. In this case as there was houses and boundary walls on both sides of the road, there was no need of provision of cut off wall. It was also revealed from photographs that cut off walls were not constructed on both sides of the road where as payment has been made to this item. Hence the expenditure towards construction of cut off wall is not admissible to audit.

As per measurement,

Earthwork excavation on trench

$$2 \times 15 \times 0.15 \times 0.20 = 0.90 \text{ cum}$$

$$1 \times 2.80 \times 0.25 \times 0.20 = 0.14 \text{ cum}$$

Total 1.04 cum

Inadmissible cost towards excavation of earth @ 99.89= Rs.103.89

Sand filling in trench

$$2 \times 15 \times 0.15 \times 0.10 = 0.45 \text{ cum}$$

$$1 \times 2.80 \times 0.25 \times 0.10 = 0.07 \text{ cum}$$

Total 0.52 cum of sand

Inadmissible sand filling @ 371.15 = Rs.193.00

CC (1:3:6) in cut off wall

$$2 \times 15 \times 0.15 \times 0.20 = 0.90 \text{ cum}$$

$$1 \times 2.80 \times 0.25 \times 0.20 = 0.14 \text{ cum}$$

Total 1.04 cum

Inadmissible CC (1:3:6) @ 4294.18 per cum = Rs.4295.22

Centering and shuttering of cut off wall

$$2 \times 15 \times 0.10 = 3 \text{ sqm}$$

$$2 \times 2.80 \times 0.20 = 0.56 \text{ sqm}$$

Total=3.56 sqm @ 74.14 = Rs.263.93 is inadmissible.

Inadmissible expenditure= Rs.103.89 + Rs.193.00 + Rs.4295.22 + Rs.263.93 = Rs.4856.04

As the road was constructed very close to the boundary wall and houses, berm filling was not required as revealed from photograph. But berm filling by earth to a quantity of 5.38 cum has been allowed in work bill.

Inadmissible cost of berm filling @ 207.37 = Rs.1115.65

Total Inadmissible expenditure= Rs.1856.04 + Rs.1115.65 = Rs.5972.00 needs to be recovered from the executants.

In response to POM, the local authority replied that the suggested amount will be recovered from concern contractor. As the amount was not recovered as on completion of audit, hence a sum of Rs.5972.00 is suggested for recovery from the following officials.

Sri Bulu Sethy, JE towards lapses in preparation of bill and lack of supervision of during construction of work.

Sri Girish Chandra Bal, ME towards approval of estimate and check measurement of work bill.

Sri Rabinarayan Satapathy, Accountant towards lapses at the time of checking of bill at his end.

Sri Ajay Kumar Mohanty, E.O. for passed for payment without ensuring the components of bill.

Responsible Person for this paragraph

Sino	Name	Designation	Adress	Amount(In Rs:)
1	Sri Bulu Sethy	JE	At- Nimapara NAC, Nimapara, Puri	1493
2	Sri Girish Chandra Bal	ME	At-Nimapara, Now AEE at PH Division, Nimapara	1493
3	Sri Ajay Kumar Mohanty	Executive Officer	At-Nimapara NAC, Nimapara, Puri	1493
4	Sri Rabinarayan Satapathy	Accountant	At-Nimapara NAC, Nimapara, Puri	1493

15.7 - Excess expenditure towards fixing of tiles on floor and steps in council meeting hall. POM Page-54

Name of the work- Construction of conference Hall over new NAC building.

Head of Account- Non Residential Buiding,

CR No-79/15-16, VR No.50/19.4.16,

Estimated Cost- 750000.00, Net Payment-269348.00

MB 151, page 106 to 152

JE- Bulu Sethy, ME- Girish Chandra Bal

On scrutiny above case record with related MB, it was noticed that excess expenditure to a sum of Rs.5245.00 has been shown by allowing excess unit rate towards fixing of tiles on floor ans steps.

As per Analysis

For 10 Sqm				
Items	quantity	Unit Rate	Total	
Sand	0.21 cum	49	10.29	
Cement	0.744 Qntl	693	515.59	
Cement for slury	0.33 Qntl	693	228.69	
White Cement	0.076 Qntl	1900	144.4	
Mason (Spl)		2.16	260	561.6
Mulia		2.16	200	432
Total			1892.57	
OHC / Contactor Profit	15 % of 1892.57		283.88	
			2176.45	For 10 Sqm
Conveyance & Royalty				
Sand	0.21 cum	267.44	56.16	
Cement	1.074 Qntl	16.9	18.15	
For 10 Sqm			2250.76	
For 1 Sqm			225.07	
Add cost of 1 sqm tile			660	For 1 Sqm
Total			885.07	
Add 1 % labour Cess			8.85	
Cost of fixing 1 Sqm tile			893.92	

The measurement of fixing of tiles was as follows

7.60 x 4.43 = 48.87 Sqm

6.43 x 1.70 = 10.13 Sqm

3.85 x 3.00 = 11.55 Sqm

Total 71.35 Sqm @ 893.92 = Rs.63781.00

But expenditure booked @ 967.43 to a sum of Rs.69026.00

Hence excess payment booked as per audit= Rs.69026 – Rs.63781= Rs.5245.00 is not admissible to audit and needs recovery.

In response to POM, the local authority replied that the suggested amount will be recovered from concern contractor. As the amount was not recovered as on completion of audit, hence a sum of Rs.5254.00 is suggested for recovery from the following officials.

1. Sri Bulu Sethy, JE towards lapses in preparation of estimate and bill and lack of supervision during construction work.
2. Sri Girish Chandra Bal, ME towards approval of estimate and check measurement of the work bill.

Responsible Person for this paragraph

S/no	Name	Designation	Adress	Amount(In Rs:)
1	Sri Bulu Sethy	JE	At- Nimapara NAC, Nimapara, Puri	2627
2	Sri Girish Chandra Bal	ME	At-Nimapara, Now AEE at PH Division, Nimapara	2627

15.8 - Excess Payment to executants by allowing excess rate in c.c. road work. POM Page-56

Name of the work- Construction of cc road and parking platform at Nimapara NAC Kalyan Mandap.

Head of Account- Devolution Fund,

CR No-02/16-17, VR No.50/19.4.16,

Estimated Cost- 569600.00, Net Payment-237427.00

MB 107, page 179 to 188

Agency- Smruti Ranjan Mohanty

JE- Bulu Sethy, ME- Girish Chandra Bal

On scrutiny the above case record with related MB, it was noticed that excess payment has been booked by allowing excess unit rate in sand filling and cc (1:2:4) items.

As per Analysis

Sand filling			
	Quantity	Unit Rate	Total
Taking out put= 100 cum			
Labour			
Man & Woman Mulia		12.36	200 2472
Cost of Sand	100 cum	44/ cum	4400
Total			6872
OHC/ contractor profit	15 % of 6872		1030.8

Total for 100 cum			7902.8
Cost for 1 cum			79.028
Carriage & Royalty	1 cum		267.44
Cost for 1 cum			346.47
Labour cess @ 1 %			3.46
Total cost of 1 cum sand			349.93

As per MB, vide page 180, Sand filling allowed to a quantity of 86.74 cum

Hence cost of sand filling admissible @ 349.93 = Rs.30353.00

But sand filling allowed @ 371.15 to a sum of Rs.32193.00.

Excess expenditure shown towards sand filling= Rs.32193.00 – Rs.30353.00= Rs.1840.00

Similarly, As per Analysis

cc (1:2:4)	Quantity	Unit Rate	Total
Materials			
12mm h.g.b.c.	0.90 cum	1100	990
Sand	0.45 cum	49	22.05
Cement	3.23 Qntl	693	2238.39
Labour			
Mason 2 nd class		0.68	240
Mulia		4.6	200
Total			4333.64
OHC 15 % of 4333.64			650.05
Lead & Royalty			
12 mm chips	0.90 cum	657.48	591.73
Sand	0.45 cum	267.44	120.35
Cement	3.23 Qntl	16.4	54.59
Total cost			5750.36
Add Labour cess 1%			57.5
Cost of 1 cum cc (1:2:4)			5807.86

As per MB, page no.182

c.c. (1:2:4) constructed to a quantity of 22.83 cum.

Hence cost admissible @ 5807.86 per cum = Rs.132593.44

But Expenditure booked @ 5834.85 per cum to a sum of Rs.133209.62

Hence excess expenditure booked= Rs.133209.62 – Rs.132593.44= Rs.616.18= Rs.616.00

So total Inadmissible expenditure= Rs.1840 + Rs.616 = Rs.2454.00 needs recovery.

In response to POM, the local authority replied that the suggested amount will be recovered from concern contractor. As the amount was not recovered as on completion of audit, hence a sum of Rs.2454.00 is suggested for recovery from the following officials.

1. Sri Bulu Sethy, JE towards lapses in preparation of estimate and bill and lack of supervision during construction work.
2. Sri Girish Chandra Bal, ME towards approval of estimate and check measurement of the work bill.

Responsible Person for this paragraph

Slno	Name	Designation	Adress	Amount(In Rs:)
1	Sri Bulu Sethy	JE	At- Nimapara NAC, Nimapara, Puri	1227
2	Sri Girish Chandra Bal	ME	At-Nimapara, Now AEE at PH Division, Nimapara	1227

15.9 - Inadmissible payment in work bill by allowing sub base with sand filling and metalling over old bituminous road. POM Page-59

Name of the work- Construction of cc road at Sabar sahi from Kumar swain residence to Gobardhhan Patra residence. Ward no-4

Head of Account- TFC,

CR No-58/16-17, VR No.366/26.8.16,

Net Payment-83882.00

MB 155, page 01 to 13

Agency- Khitish Prasad Mohanty

JE- Bulu Sethy, ME- Girish Chandra Bal

On scrutiny of above case record with connected MB and the pre execution photograph attached with the case record, it was noticed that there was a damaged old bituminous road surface before execution of work. No preliminary report or sketch regarding existing road surface was attached with case record. As the existing road surface was hard with metal layer, the provision of 10 cm sand filling and 10 cm metalling with cc(1:3:6) is not admissible to audit.

As per measurement

Sand filling on road sub base

$1 \times 10 \times (2.70 + 2.50) / 2 \times 0.10 = 2.60 \text{ cum}$

$1 \times 10 \times (2.50 + 2.30) / 2 \times 0.10 = 0.24 \text{ cum}$

$1 \times 17.50 \times 2.50 \times 0.10 = 4.38 \text{ cum}$

Total = 7.22 cum @ 371.15 = Rs.2679.70 is not admissible to audit.

Similarly, cc (1:3:6) was allowed as given below

$1 \times 10 \times (3.20 + 3.00) / 2 \times 0.10 = 3.41 \text{ cum}$

$1 \times 10 \times (3.00 + 2.80) / 2 \times 0.10 = 0.29 \text{ cum}$

$1 \times 17.50 \times 3.00 \times 0.10 = 5.29 \text{ cum}$

Total = 8.99 cum @ 4294.18 = Rs.38604.67 is not admissible.

Hence total inadmissible expenditure = Rs.2690.70 + Rs.38604.67 = Rs.41295.37 = Rs.41295.00 needs clarification.

In response to POM, the local authority replied that the road was severely damaged due to continuous water logging during rainy season. In order to protect the road and for better communication, the height of the road was raised by 4 " sand filling on road sub base and 4" cc (1:3:6) before execution of wearing coat cc (1:2:4).

The reply of the local authority to raise the height of cc road by providing 4 " cc (1:3:6) to protect water logging was justified the use of cc(1:3:6). But the use of sand filling in water logging area could not be understood. Hence the sand filling on hard surface is not admissible and a sum of Rs.2679.70 = Rs.2680.00 is suggested for recovery.

The following persons held responsible towards excess payment.

Sri Bulu Sethy, JE towards lapses in preparation of bill and lack of supervision of during construction of work.

Sri Girish Chandra Bal, ME towards approval of estimate and check measurement of work bill.

Sri Rabinarayan Satapathy, Accountant towards lapses at the time of checking of bill at his end.

Sri Ajay Kumar Mohanty, E.O. for passed for payment without ensuring the components of bill.

Responsible Person for this paragraph

Slno	Name	Designation	Adress	Amount(In Rs.)
1	Sri Girish Chandra Bal	ME	At-Nimapara, Now AEE at PH Division, Nimapara	670
2	Sri Bulu Sethy	JE	At- Nimapara NAC, Nimapara, Puri	670
3	Sri Ajay Kumar Mohanty	Executive Officer	At-Nimapara NAC, Nimapara, Puri	670
4	Sri Rabinarayan Satapathy	Accountant	At-Nimapara NAC, Nimapara, Puri	670

15.10 - Excess Payment in construction of c.c.road. POM page 59 to 62

Name of the work- Construction of cc road at Sabar sahi from Krushna Patra residence to Ashok Patra residence, ward no.4

Head of Account- MVT

CR No-63/16-17, VR No.404/19.9.16

MB 152, page -140 to 151

Agency- Biswajeet Kanungo

JE- Bulu Sethy, ME- Girish Chandra Bal

On scrutiny of above case record with related MB, it was noticed that excess payment has been made by allowing excess rate than the admissible rate in earthwork, sand filling and cc (1:2:4).

Earthwork Excavation of trench for cut off wall

As per Analysis

Earth work(100 cum)			
Labour			
Man & Woman Mulia	43 nos	200	8600
For 1 cum			86
OHC/ Contractor profit	15% of 86		12.9
Total cost			98.9
Labour cess @ 1%			0.99
Cost for 1 cum			99.89

Measurement of earthwork

2 x 24.50 x 0.25 x 0.20 = 2.45 cum

Cost of earthwork admissible @ 99.89/ cum= Rs.244.73

But cost allowed @ 106.98= 262.10

Excess cost towards earth work= 262.10 -244.73=Rs.17.37

Sand Filling

As per Analysis

Sand filling	Quantity	Unit Rate	Total
Taking out put= 100 cum			
Labour			
Man & Woman Mulia		12.36	200 2472
Cost of Sand	100 cum	44/ cum	4400
Total			6872
OHC/ contractor profit	15 % of 6872		1030.8
Total for 100 cum			7902.8
Cost for 1 cum			79.028
Carriage & Royalty	1 cum		267.44
Cost for 1 cum			346.47
Labour cess @ 1 %			3.46
Total cost of 1 cum sand			349.93

Measurement of Sand filling

Cut off $2 \times 24.50 \times 0.25 \times 0.10 = 1.23$

Road $1 \times 4.20 \times 2.10 \times 0.15 = 1.32$

$2 \times 3.60 \times 1.98 \times 0.15 = 2.14$

$1 \times 24.50 \times 2.50 \times 0.10 = 6.13$

Total=10.81 cum @ 349.93= Rs.3782.74 is admissible to audit.

But allowed @ 371.15 to a sum of Rs.4012.13

Excess expenditure= Rs.4012.13 – Rs.3782.74= Rs.229.39

CC (1:2:4)

As per Analysis

cc (1:2:4)	Quantity	Unit Rate	Total
Materials			
12mm h.g.b.c.	0.90 cum		1100 990
Sand	0.45 cum		49 22.05
Cement	3.23 Qntl		693 2238.39
Labour			
Mason 2 nd class		0.68	240 163.2
Mulia		4.6	200 920
Total			4333.64
OHC 15 % of 4333.64			650.05
Lead & Royalty			
12 mm chips	0.90 cum		657.48 591.73
Sand	0.45 cum		267.44 120.35

Cement	3.23 Qntl	16.4	54.59
Total cost			5750.36
Add Labour cess 1%			57.5
Cost of 1 cum cc (1:2:4)			5807.86

Measurement of cc(1:2:4) is as follows

$$1 \times 24.50 \times 3 \times (0.073 + 0.077)/2 = 5.51 \text{ cum}$$

Hence cost admissible @ 5807.86/ cum = Rs.32001.30

But cost allowed @ 5834.85 = 32150.02

Excess payment = 32150.02 – 32001.30 = Rs.148.72

Again earthwork on berm filling has not been done as revealed from post execution photograph but allowed in work bill.

Earth work with initial lead

Berm 2 x 24.50 x 0.60 x 0.35 = 10.29 cum @ 207.37 = Rs.2133.83 is not admissible to audit.

Hence Inadmissible expenditure = Rs.17.37 + Rs.229.39 + Rs.148.72 + Rs.2133.83 = Rs.2529.31 = Rs.2529.00 needs recovery.

In response to POM, the local authority replied that the suggested amount will be recovered from concern contractor. As the amount was not recovered as on completion of audit, hence a sum of Rs.2529.00 is suggested for recovery from the following officials.

1. Sri Bulu Sethy, JE towards lapses in preparation of estimate and bill and lack of supervision during construction work.
2. Sri Girish Chandra Bal, ME towards approval of estimate and check measurement of the work bill.

Responsible Person for this paragraph

Slno	Name	Designation	Adress	Amount(In Rs:)
1	Sri Bulu Sethy	JE	At- Nimapara NAC, Nimapara, Puri	1265
2	Sri Girish Chandra Bal	ME	At-Nimapara, Now AEE at PH Division, Nimapara	1264

15.11 - Excess payment in construction of cc road. POM page 63

Name of the work- Construction of cc road at Sabar sahi from Ashok Patra residence to Jay Kishore Patra residence, ward no.4

Head of Account- MVT

CR No-64/16-17, VR No.405/19.9.16

MB 155, page -14 to 25

Agency- Arun Kumar Nayak

JE- Bulu Sethy, ME- Girish Chandra Bal

On scrutiny of above case record with related MB, it was noticed that excess payment has been made by allowing excess rate than the admissible rate in earthwork, sand filling and cc (1:2:4).

Earthwork Excavation of trench for cut off wall

As per Analysis

Earth work(100 cum)			
Labour			
Man & Woman Mulia	43 nos	200	8600
For 1 cum			86
OHC/ Contractor profit	15% of 86		12.9
Total cost			98.9
Labour cess @ 1%			0.99
Cost for 1 cum			99.89

Measurement of earthwork
 $2 \times 24.10 \times 0.25 \times 0.20 = 2.4 \text{ cum}$

Cost of earthwork admissible @ 99.89/ cum= Rs.239.73

But cost allowed @ 106.98= 256.75

Excess cost towards earth work= 256.75- 239.73=Rs.17.02

Sand Filling

As per Analysis

Sand filling			
Taking out put= 100 cum	Quantity	Unit Rate	Total
Labour			
Man & Woman Mulia	12.36	200	2472
Cost of Sand	100 cum	44/ cum	4400
Total			6872
OHC/ contractor profit	15 % of 6872		1030.8
Total for 100 cum			7902.8
Cost for 1 cum			79.028
Carriage & Royalty	1 cum		267.44
Cost for 1 cum			346.47
Labour cess @ 1 %			3.46
Total cost of 1 cum sand			349.93

Measurement of Sand filling
 $\text{Cut off } 2 \times 24.10 \times 0.25 \times 0.10 = 1.21$
 $\text{Road } 1 \times 7.40 \times 2.10 \times 0.15 = 2.33$
 $2 \times 4.80 \times 1.90 \times 0.15 = 1.37$
 $1 \times 24.10 \times 2.50 \times 0.10 = 6.02$

Total=10.93 cum and limited to 10.81 @ 349.93= Rs.3782.74 is admissible to audit.

But allowed @ 371.15 to a sum of Rs.4012.13

Excess expenditure= Rs.4012.13 – Rs.3782.74= Rs.229.39

CC (1:2:4)

As per Analysis

cc (1:2:4)	Quantity	Unit Rate	Total
Materials			
12mm h.g.b.c.	0.90 cum	1100	990
Sand	0.45 cum	49	22.05
Cement	3.23 Qntl	693	2238.39
Labour			
Mason 2 nd class		0.68	240
Mulia		4.6	200
Total			4333.64
OHC 15 % of 4333.64			650.05
Lead & Royalty			
12 mm chips	0.90 cum	657.48	591.73
Sand	0.45 cum	267.44	120.35
Cement	3.23 Qntl	16.4	54.59
Total cost			5750.36
Add Labour cess 1%			57.5
Cost of 1 cum cc (1:2:4)			5807.86

Measurement of cc(1:2:4) is as follows

$$1 \times 24.10 \times 3 \times (0.073 + 0.079) / 2 = 5.49 \text{ cum}$$

Hence cost admissible @ 5807.86/ cum = Rs.31885.15

But cost allowed @ 5834.85 = 32033.32

Excess payment = 32033.32 – 31885.15 = Rs.148.17

Again earthwork on berm filling has not been done as revealed from post execution photograph but allowed in work bill.

Earth work with initial lead

Berm 2 x 24.10 x 0.60 x 0.40 = 11.568 cum @ 207.37 = Rs.2398.85 is not admissible to audit.

Hence Inadmissible expenditure = Rs.17.02 + Rs.229.39 + Rs.148.17 + Rs.2398.85 = Rs.2793.43 = Rs.2793.00 needs recovery.

In response to POM, the local authority replied that the suggested amount will be recovered from concern contractor. As the amount was not recovered as on completion of audit, hence a sum of Rs.2793.00 is suggested for recovery from the following officials.

1. Sri Bulu Sethy, JE towards lapses in preparation of estimate and bill and lack of supervision during construction work.
2. Sri Girish Chandra Bal, ME towards approval of estimate and check measurement of the work bill.

Responsible Person for this paragraph

Sno	Name	Designation	Adress	Amount(In Rs:)
1	Sri Girish Chandra Bal	ME	At-Nimapara, Now AEE at PH Division, Nimapara	1396
2	Sri Bulu Sethy	JE	At- Nimapara NAC, Nimapara, Puri	1397

15.12 - Excess Payment by allowing excess unit rate towards earthwork excavation. POM Pg-66

On scrutiny the following case records with related MBs, it was noticed that excess payment has been made by allowing excess unit rate towards earth work excavation of cut off wall.

As per Analysis

Earth work excavation

Earth work(100 cum)			
Labour			
Man & Woman Mulia	43 nos	200	8600
For 1 cum			86
OHC/ Contractor profit	15% of 86		12.9
Total cost			98.9
Labour cess @ 1%			0.99
Cost for 1 cum			99.89

But as per MB, the unit cost was allowed to Rs.106.98 per cum which leads to excess payment.

The details are furnished below

SI No.	Particulars of Work	Rate Allowed	Rate Admissible	Excess/ cum	Quantity	Inadmissible Payment
1	Const of cc road near Gada Andia Mahadev temple from Pratap Mohanty res onwards, ward-8, CR-110/16-17, Road Dev, VR 673/2.2.17. MB-154, pg-179 to 191, Agency- Kailash Chandra Patra	106.98	99.89	7.09	3.8	27
2	Const of cc drain at Amalapada infront of Tuna Mohanty Res Ward-6, 14th FC,CR- 15/16-17,Vr -85/13.5.16//6.,MB-120, Pg-161 to 173, Agency- Akshay Kumar Behera	106.98	99.89	7.09	15.12	107
3	Const of cc road at Andhia Bada Bhoi sahi, Ward-9, Road Dev,CR -54/16-17,Vr -357/26.8..16,MB-152, Pg-127 to 139, Agency- Arun Kumar Nayak	106.98	99.89	7.09	2.9	21
4	Const of cc road from Alanda club house towards Mahadev temple, ward-10,RD, CR 91/16-17, VR 507/3.11.16, MB 154, Pg-142 to 153, Agency- Gopal Chandra Pradhan	106.98	99.89	7.09	2.42	17
5	Const of cc road from Kupa Mula to Sukant Bhoi res, Ward-11, RD, CR 90/16-17,VR 445/6.10.16, MB 153, Pg 113-125, Agency- Jyosnamayee Baral	106.98	99.89	7.09	2.65	19
6	Developement of weekly hata of NAC, Octroi,CR 60/16-17,Vr 393/9.9.16,MB 127, pg-90 to 100, Agency-Pravat Ku Mahapatra	106.98	99.89	7.09	25.8	183
7	Const of cc road from Sudarsan Bhoi Res to Bula Bhoi Res, ward-2, CR-167/15-16, VR No-355/26.8.16, MVT, Cost-99350.00, MB-108, Pg-190 to 200, Agency- Ganesh Bhoi	106.98	99.89	7.09	2.9	21
	TOTAL					394

In response to POM, the local authority replied that the suggested amount will be recovered from concern contractor. As the amount was not

recovered as on completion of audit, hence a sum of Rs.394.00 is suggested for recovery from the following officials.

1. Sri Bulu Sethy, JE towards lapses in preparation of estimate and bill and lack of supervision during construction work.
2. Sri Girish Chandra Bal, ME towards approval of estimate and check measurement of the work bill.

Responsible Person for this paragraph

Sino	Name	Designation	Adress	Amount(In Rs:)
1	Sri Girish Chandra Bal	ME	At-Nimapara, Now AEE at PH Division, Nimapara	197
2	Sri Bulu Sethy	JE	At- Nimapara NAC, Nimapara, Puri	197

15.13 - Excess Payment by allowing excess unit rate towards sand filling. POM pg-68

On scrutiny the following case records with related MBs, it was noticed that excess payment has been made by allowing excess unit rate towards sand filling in cut off wall and road sub base.

As per Analysis

Sand filling			
	Quantity	Unit Rate	Total
Taking out put= 100 cum			
Labour			
Man & Woman Mulia	12.36	200	2472
Cost of Sand	100 cum	44/ cum	4400
Total			6872
OHC/ contractor profit	15 % of 6872		1030.8
Total for 100 cum			7902.8
Cost for 1 cum			79.028
Carriage & Royalty	1 cum		267.44
Cost for 1 cum			346.47
Labour cess @ 1 %			3.46
Total cost of 1 cum sand			349.93

But the unit cost of sand filling allowed to Rs.371.15 per cum where as the admissible cost was Rs.349.96. The details of such cases are furnished below.

SI No	Details of work	Rate Allowed	Rate Admissible	Excess/ cum	Quantity	Inadmissible Payment
1	Const of cc road near Gada Andia Mahadev temple from Pratap Mohanty res onwards, ward-8, CR-110/16-17, Road Dev, VR 673/2.2.17. MB-154, pg-179 to 191, Agency- Kailash Chandra Patra	371.15	349.93	21.22	14.75	313
2	Const of cc road police station cpmound wall to Nrusingh Prusty Res, Ward-5, Road Dev, CR 82/16-17, Vr 437/6.10.16, MB-154, Pg-53 to 66, Agency- Kedar Chandra Mohanty	371.15	349.93	21.22	12.16	258

3	Const of cc drain at Amalapada infront of Tuna Mohanty Res Ward-6, 14th FC,CR- 15/16-17,Vr -85/13.5.16//6.,MB-120, Pg-161 to 173, Agency- Akshay Kumar Behera	371.15	349.93	21.22	2.52	53
4	Const of cc road at Andhia Bada Bhoi sahi, Ward-9, Road Dev,CR -54/16-17,Vr -357/26.8..16,MB-152, Pg-127 to 139, Agency- Arun Kumar Nayak	371.15	349.93	21.22	12.16	258
5	Const of cc road from Patitapaban Patana Niranjana Sahu res to Satyababu res, Ward-6, MR & B,CR -66 /16-17,Vr -407/19.9.16 ,MB-152, Pg-101 to 113, Agency- Bramhanand Samal	371.15	349.93	21.22	8.46	180
6	Const of cc road from Babula Das res to Damodar Mohanty res , Ward-10, Road Dev,CR -81 /16-17,Vr -436/6.10.16 ,MB-152, Pg-73 to 84, Agency- Manoj Ku Swain	371.15	349.93	21.22	13.89	295
7	Const of cc road from Mahaveer colony main road to Pintu Bagha res,ward No-8, Spl CC, CR -56/16-17, VR 360/26.8.16, MB 155, pg 41 to 52,Agency- Pratap Kumar Patra	371.15	349.93	21.22	12.93	274
8	Const of cc road balance part of Barik sahi road, ward No-2, MVT, CR 50/16-17, VR 354/26.8.16, MB-153, pg 65 to 77, Agency- Pravat Ku Mahapatra	371.15	349.93	21.22	10.36	220
9	const of cc road from Patapur towards Dharjana Muhan, ward No-1, TFC, CR 117/16-17, VR 724/8.3.17, Mb-152, Pg-167 to 179, Agency-Jaya Prasad Pradhan	371.15	349.93	21.22	8.55	181
10	Const of cc road and cover slab at Fish Market, Devolution Fund, CR 11/16-17, Vr-52/19.4.16, MB 149, pg-181 to 197, Agency- Akshaya Kumar Behera	371.15	349.93	21.22	205.32	4357
11	Const of cc road at Nuapokari Pramod Sir res towards Abhay Rao res, ward-11, RD, CR 96/16-17, VR 554/19.11.16, MB-155, pg-130 to 143, Agency- Jyosnamayee Baral	371.15	349.93	21.22	7.8	166
12	Const of cc road from Alanda club house towards Mahadev temple, ward-10,RD, CR 91/16-17, VR 507/3.11.16, MB 154, Pg-142 to 153, Agency- Gopal Chandra Pradhan	371.15	349.93	21.22	12.59	267
13	Const of cc road from Kupa Mula to Sukant Bhoi res, Ward-11, RD, CR 90/16-17,VR 445/6.10.16, MB 153, Pg 113-125, Agency- Jyosnamayee Baral	371.15	349.93	21.22	11.77	250
14	Const of cc road at patapur Deuli Primary schooltowards left embankment of chandan pokhari, Ward No-1, CR 131/15-16, VR No-133/26.5.16, MVT, Agency- Jyoti Ranjan Mohanty, MB-101, pg-164 to 175	371.15	349.93	21.22	15.78	335
15	Const of cc road from Sudarsan Bhoi Res to Bula Bhoi Res, ward-2, CR-167/15-16, VR No-355/26.8.16, MVT, Cost-99350.00, MB-108, Pg-190 to 200, Agency- Ganesh Bhoi	371.15	349.93	21.22	12.16	258

16	Const of cc road from Debendra Patra house to Nabaghan Swain house, ward No-3, TFC, CR No-137/15-16, VR No-232/23.7.16, Agency- Jyoti Ranjan Mohanty, MB-153, pg-1 to 13	371.15	349.93	21.22	13.12	278
17	Const of cc road from back side of Saroj sahu res to back side of Narayan Bisoyi res, Ward No-3, TFC, CR No-171/15-16, VR No-233/23.7.16, Agency-Saroj Kumar Sahoo, MB-153, pg-14-26	371.15	349.93	21.22	13.71	291
TOTAL						8234

In response to POM, the local authority replied that the suggested amount will be recovered from concern contractor. As the amount was not recovered as on completion of audit, hence a sum of Rs.8234.00 is suggested for recovery from the following officials.

1. Sri Bulu Sethy, JE towards lapses in preparation of estimate and bill and lack of supervision during construction work.
2. Sri Girish Chandra Bal, ME towards approval of estimate and check measurement of the work bill.

Responsible Person for this paragraph

Sno	Name	Designation	Adress	Amount(In Rs:)
1	Sri Bulu Sethy	JE	At- Nimapara NAC, Nimapara, Puri	4117
2	Sri Girish Chandra Bal	ME	At-Nimapara, Now AEE at PH Division, Nimapara	4117

15.14 - Excess Payment by allowing excess unit rate towards cc 124.POM pg-71

On scrutiny the following case records with related MBs, it was noticed that excess payment has been made by allowing excess unit rate towards cc (1:2:4) on road surface.

As per Analysis

cc (1:2:4)	Quantity	Unit Rate	Total
Materials			
12mm h.g.b.c.	0.90 cum	1100	990
Sand	0.45 cum	49	22.05
Cement	3.23 Qntl	693	2238.39
Labour			
Mason 2 nd class		0.68	240
Mulia		4.6	200
Total			4333.64
OHC 15 % of 4333.64			650.05
Lead & Royalty			
12 mm chips	0.90 cum	657.48	591.73
Sand	0.45 cum	267.44	120.35
Cement	3.23 Qntl	16.4	54.59
Total cost			5750.36
Add Labour cess 1%			57.5
Cost of 1 cum cc (1:2:4)			5807.86

The unit cost admissible to audit is Rs.5807.86 per cum, where as the rate allowed in work bill was Rs.5834.85 per cum.

The details of such payments are furnished below

SI No	Particulars of Work	Rate Allowed	Rate Admissible	Excess/ cum	Quantity	Inadmissible Payment
1	Const of cc road near Gada Andia Mahadev temple from Pratap Mohanty res onwards, ward-8, CR-110/16-17, Road Dev, VR 673/2.2.17. MB-154, pg-179 to 191, Agency- Kailash Chandra Patra	5834.85	5807.86	26.99	9	243
2	Const of cc road police station compound wall to Nrusingh Prusty Res, Ward-5, Road Dev, CR 82/16-17, Vr 437/6.10.16, MB-154, Pg-53 to 66, Agency- Kedar Chandra Mohanty	5834.85	5807.86	26.99	6.53	176
3	Const of cc drain at Amalapada in front of Tuna Mohanty Res Ward-6, 14th FC, CR- 15/16-17, Vr -85/13.5.16/6., MB-120, Pg-161 to 173, Agency- Akshay Kumar Behera	5834.85	5807.86	26.99	7.56	204
4	Repair of cc road from Amalapada Himanshu Mohanty residence to Dandapani Sahu res , CR 25/16-17, Vr 174/8.6..16, MB-134, Pg-186 to 194 , Agency- Akshya Kumar Behera	5834.85	5807.86	26.99	16.48	445
5	Const of cc road at Andhia Bada Bhoi sahi, Ward-9, Road Dev, CR -54/16-17, Vr -357/26.8..16, MB-152, Pg-127 to 139, Agency- Arun Kumar Nayak	5834.85	5807.86	26.99	6.52	176
6	Const of cc road from Narana Sahoo house to Sibananda X- Ray , Ward-5, MR & B, CR -67/16-17, Vr -408/19.9.16, Agency- Kabita Pradhan	5834.85	5807.86	26.99	16.45	444
7	Const of cc road from Patitapaban Patana Niranjana Sahu res to Satyababu res, Ward-6, MR & B, CR -66 /16-17, Vr -407/19.9.16 , MB-152, Pg-101 to 113, Agency- Bramhanand Samal	5834.85	5807.86	26.99	6.35	171
8	Const of cc road from Babula Das res to Damodar Mohanty res , Ward-10, Road Dev, CR -81 /16-17, Vr -436/6.10.16 , MB-152, Pg-73 to 84, Agency- Manoj Ku Swain	5834.85	5807.86	26.99	6.53	176
9	Repair of cc road from Purnasweri temple to J K Mishra res , Ward-4, TFC, CR -46 /16-17, Vr -350/26.8.16 , MB-155, Pg-80 to 88, Agency- Kshitish Prasad Mohanty	5834.85	5807.86	26.99	16.47	445
10	Const of cc road from Mahaveer colony main road to Pintu Bagha res, ward No-8, Spl CC, CR -56/16-17, VR 360/26.8.16, MB 155, pg 41 to 52, Agency- Pratap Kumar Patra	5834.85	5807.86	26.99	6.53	176
11	Const of cc road balance part of Barik sahi road, ward No-2, MVT, CR 50/16-17, VR 354/26.8.16, MB-153, pg 65 to 77, Agency- Pravat Ku Mahapatra	5834.85	5807.86	26.99	7.5	202
12	const of cc road from Patapur towards Dharjana Muhan, ward No-1, TFC, CR 117/16-17, VR 724/8.3.17, Mb-152, Pg-167 to 179,	5834.85	5807.86	26.99	6.56	177

Agency-Jaya Prasad Pradhan						
13	Repair of cc road at Andhia sasan main road from Bharat Padhi Res, Ward-7, Road Dev, CR 38/16-17, VR 236/23.7.16, MB 154, Pg 10-19, Agency- Akshay Kumar Behera	5834.85	5807.86	26.99	21.11	570
14	Repair of cc road at Mahaveer colony from PK road towards Mitu shop, MVT, CR 37/16-17, VR 235/23.7.16, MB- 153, Pg-102 to 111, Agency- Pravat Kumar Mahapatra	5834.85	5807.86	26.99	81.91	2211
15	Const of cc road and cover slab at Fish Market, Devolution Fund, CR 11/16-17, Vr-52/19.4.16, MB 149, pg-181 to 197, Agency- Akshaya Kumar Behera	5834.85	5807.86	26.99	23.5	634
16	Const of cc road at Nuapokari Pramod Sir res towards Abhay Rao res, ward-11, RD, CR 96/16-17, VR 554/19.11.16, MB-155, pg-130 to 143, Agency- Jyosnamayee Baral	5834.85	5807.86	26.99	5.85	158
17	Const of cc road from Alanda club house towards Mahadev temple, ward-10, RD, CR 91/16-17, VR 507/3.11.16, MB 154, Pg-142 to 153, Agency- Gopal Chandra Pradhan	5834.85	5807.86	26.99	6.84	185
18	Const of cc road from Kupa Mula to Sukant Bhoi res, Ward-11, RD, CR 90/16-17, VR 445/6.10.16, MB 153, Pg 113-125, Agency- Jyosnamayee Baral	5834.85	5807.86	26.99	5.96	161
19	Const of cc road at patapur Deuli Primary school towards left embankment of chandan pokhari, Ward No-1, CR 131/15-16, VR No-133/26.5.16, MVT, Agency- Jyoti Ranjan Mohanty, MB-101, pg-164 to 175	5834.85	5807.86	26.99	5.63	152
20	Const of cc road from Sudarsan Bhoi Res to Bula Bhoi Res, ward-2, CR-167/15-16, VR No-355/26.8.16, MVT, Cost-99350.00, MB-108, Pg-190 to 200, Agency- Ganesh Bhoi	5834.85	5807.86	26.99	6.5	175
21	Const of cc road from Debendra Patra house to Nabaghan Swain house, ward No-3, TFC, CR No-137/15-16, VR No-232/23.7.16, Agency- Jyoti Ranjan Mohanty, MB-153, pg-1 to 13	5834.85	5807.86	26.99	6.53	176
22	Const of cc road from back side of Saroj sahu res to back side of Narayan Bisoyi res, Ward No-3, TFC, CR No-171/15-16, VR No-233/23.7.16, Agency-Saroj Kumar Sahoo, MB-153, pg-14-26	5834.85	5807.86	26.99	6.53	176
TOTAL						7634

In response to POM, the local authority replied that the suggested amount will be recovered from concern contractor. As the amount was not recovered as on completion of audit, hence a sum of Rs.7634.00 is suggested for recovery from the following officials.

1. Sri Bulu Sethy, JE towards lapses in preparation of estimate and bill and lack of supervision during construction work.
2. Sri Girish Chandra Bal, ME towards approval of estimate and check measurement of the work bill.

Responsible Person for this paragraph

Sno	Name	Designation	Adress	Amount(In Rs:)
1	Sri Girish Chandra Bal	ME	At-Nimapara, Now AEE at	3817

2	Sri Bulu Sethy	JE	PH Division, Nimapara At- Nimapara NAC, Nimapara, Puri	3817
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15.15 - Irregular construction of cc road. POM pg-75

Name of the work- Repair of cc road at Gada Andhia village in ward no-8

Head of Account- MR & B

CR No-197/15-16, VR No.238/23.7.16

Estimated cost- 955900.00, Bill Amount- Rs.812123.00

MB 153, page -78 to 88.

Agency- Samir Kumar Mohanty

JE- Bulu Sethy, ME- Girish Chandra Bal

On scrutiny of above case record with related MB, it was noticed that excess payment has been made by allowing higher rate than the admissible rate in cc (1:2:4).

As per analysis

cc (1:2:4)	Quantity	Unit Rate	Total
Materials			
12mm h.g.b.c.	0.90 cum	1100	990
Sand	0.45 cum	49	22.05
Cement	3.23 Qntl	693	2238.39
Labour			
Mason 2 nd class		0.68	240
Mulia		4.6	200
Total			4333.64
OHC 15 % of 4333.64			650.05
Lead & Royalty			
12 mm chips	0.90 cum	657.48	591.73
Sand	0.45 cum	267.44	120.35
Cement	3.23 Qntl	16.4	54.59
Total cost			5750.36
Add Labour cess 1%			57.5
Cost of 1 cum cc (1:2:4)			5807.86

As per analysis the unit cost of cc (1:2:4) was Rs.5807.86, but in work bill the unit rate allowed to Rs.5809.89. Hence excess rate provided to contractor by Rs.2.03 per cum.

As per MB, vide item-2, page-84, cc (1:2:4) was provided to a quantity of 157.89 cum. Therefore total excess payment towards cc (1:2:4) is 157.89 x 2.03 = Rs.321.00 which is inadmissible to audit.

From attached photographs, it was revealed that centering and shuttering were not provided at the time of execution of work but the same has been allowed to the contractor in work bill.

As per measurement , Centering and shuttering was given as follows.

2 x 330 x 0.15 = 99 sqm

The cost of centering @ Rs.88.14 per sqm = Rs.8725.86 is inadmissible to audit.

No berm filling was provided on both sides of the road as it is clearly noticed from the pre and post execution photographs. Hence the expenditure shown towards berm filling is not admissible to audit.

As per calculation

Berm filling $2 \times 170 \times 0.40 \times (0.30 + 0.15)/2 = 30.60 \text{ cum}$

$2 \times 150 \times 0.35 \times 0.10 = 10.50 \text{ cum}$

Total berm filling = 41.10 cum

Hence Inadmissible expenditure towards berm filling @ 207.37 =Rs.8522.91

Again, the attached photographs shows that the sign board was not constructed as per cc road guide lines. But a computerised and fabricated photograph of sign board was attached with the case record. Hence the expenditure of Rs.3000.00 towards project pillar/ sign board was not admissible to audit.

Due to irregular construction , the total inadmissible expenditure was Rs.321 + Rs.8725.86 + Rs.8522.91 + Rs.3000.00 = Rs.20569.77 = Rs.20570.00 is suggested for recovery .

In response to POM, the local authority replied that the suggested amount will be recovered from concern contractor. As the amount was not recovered as on completion of audit, hence a sum of Rs.20570.00 is suggested for recovery from the following officials.

1. Sri Bulu Sethy, JE towards lapses in preparation of estimate and bill and lack of supervision during construction work.
2. Sri Girish Chandra Bal, ME towards approval of estimate and check measurement of the work bill.

Responsible Person for this paragraph

Sino	Name	Designation	Adress	Amount(In Rs:)
1	Sri Girish Chandra Bal	ME	At-Nimapara, Now AEE at PH Division, Nimapara	10285
2	Sri Bulu Sethy	JE	At- Nimapara NAC, Nimapara, Puri	10285

15.16 - Excess expenditure booked by allowing excess unit rate . POM Pg-77

Name of the work- Construction of cc road at Andhia Sahi in front of Subash Behera residence, Ward No-9

Head of Account- Road developement

CR No-157/15-16, VR No.359/26.8.16

MB 155, page -53 to 66

Agency- Arun Kumar Nayak

JE- Bulu Sethy, ME- Girish Chandra Bal

On scrutiny of above case record with related MB, it was noticed that excess payment has been made by allowing excess rate than the admissible rate in earthwork, sand filling and cc (1:2:4).

Earthwork Excavation of trench for cut off wall

As per Analysis

Earth work(100 cum)			
Labour			

Man & Woman Mulia	43 nos	200	8600
For 1 cum			86
OHC/ Contractor profit	15% of 86		12.9
Total cost			98.9
Labour cess @ 1%			0.99
Cost for 1 cum			99.89

Earth work excavation has been done to a quantity of 2.82 cum.

Cost of earthwork admissible @ 99.89/ cum= Rs.281.68

But cost allowed @ 106.98= Rs.301.68

Excess cost towards earth work= 301.68 – 281.68=Rs.20.00

Sand Filling

As per Analysis

Sand filling	Quantity	Unit Rate	Total
Taking out put= 100 cum			
Labour			
Man & Woman Mulia		12.36	200
Cost of Sand	100 cum	44/ cum	4400
Total			6872
OHC/ contractor profit	15 % of 6872		1030.8
Total for 100 cum			7902.8
Cost for 1 cum			79.028
Carriage & Royalty	1 cum		267.44
Cost for 1 cum			346.47
Labour cess @ 1 %			3.46
Total cost of 1 cum sand			349.93

Sand filling in cut off wall and road sub base has been allowed to a quantity of 8.46 cum.

Cost Admissible towards sand filling @ 349.93= Rs.2960.40

But allowed @ 371.15 to a sum of Rs.3139.93

Excess expenditure= Rs.3139.93 – Rs.2960.40= Rs.179.53

CC (1:2:4)

As per Analysis

cc (1:2:4)	Quantity	Unit Rate	Total
Materials			
12mm h.g.b.c.	0.90 cum	1100	990
Sand	0.45 cum	49	22.05
Cement	3.23 Qntl	693	2238.39
Labour			
Mason 2 nd class		0.68	240
			163.2

Mulia		4.6	200	920
Total				4333.64
OHC 15 % of 4333.64				650.05
Lead & Royalty				
12 mm chips	0.90 cum		657.48	591.73
Sand	0.45 cum		267.44	120.35
Cement	3.23 Qntl		16.4	54.59
Total cost				5750.36
Add Labour cess 1%				57.5
Cost of 1 cum cc (1:2:4)				5807.86

Measurement of cc(1:2:4) has been done to a quantity of 6.35 cum

Hence cost admissible @ 5807.86/ cum = Rs.36879.91

But cost allowed @ 5834.85 =Rs.37051.29

Excess payment= 37051.29 – 36879.91 = Rs.171.38

Again the project pillar has not constructed as per guide line but a computerised photograph showing sign board was attached with the case record. Hence the payment towards sign board to a sum of Rs.1000.00 is inadmissible to audit.

Hence total Inadmissible payment= Rs.20.00 + Rs.179.53 + Rs.171.38 + Rs.1000.00= Rs.1370.91 = Rs.1371.00 is suggested for recovery.

In response to POM, the local authority replied that the suggested amount will be recovered from concern contractor. As the amount was not recovered as on completion of audit, hence a sum of Rs.1371.00 is suggested for recovery from the following officials.

1. Sri Bulu Sethy, JE towards lapses in preparation of estimate and bill and lack of supervision during construction work.
2. Sri Girish Chandra Bal, ME towards approval of estimate and check measurement of the work bill.

Responsible Person for this paragraph

S/no	Name	Designation	Adress	Amount(In Rs.)
1	Sri Girish Chandra Bal	ME	At-Nimapara, Now AEE at PH Division, Nimapara	685
2	Sri Bulu Sethy	JE	At- Nimapara NAC, Nimapara, Puri	686

PARA: 16 AUDIT ON UNITS / DEPARTMENT

16.1 -

No separate units or departments are operated in Nimapara NAC during the year 2016-17.

PARA: 17 AUDIT ON SCHEMES / PROGRAMMES

17.1 - Poor Performance in implementation of different schemes.

Basing on the available records the performance of different schemes are worked out with reference to the total availability of scheme funds, number of approved projects, number of completed projects during the year 2016-17. The information in prescribed form are furnished below.

PHYSICAL AND FINANCIAL OF DIFFERENTS SCHEMES IN NIMAPARA NAC DURING THE YEAR 2016-17													
SI No	Name of the Scheme	FINANCIAL ACHIEVEMENT						PHYSICAL ACHIEVEMENT					
		Funds available as on 01.04.16	Funds received during 2016-17	Total funds	Funds spent during 2016-17	Unspent fund as on 31.03.17	Spending efficiency	No of spill over project	No of sanctioned project 2016-17	Total	No of project completed during 2016-17	No of projects yet to be completed	Percentage of Physical Achivements
1	Maintenance of Road & Bridges	4795308	2209000	7004308	2471910	4532398	35.29	25	15	40	15	25	37.50
2	Road Maintenance (H.C.)	253206	0	253206	0	253206	0.00	2	0	2	0	2	0.00
3	Road Development	3637054	2171000	5808054	1858699	3949355	32.00	36	30	66	24	42	36.36
4	Non Residential Building	849841	316000	1165841	452500	713341	38.81	3	3	6	3	3	50.00
5	MLA LAD	75291	0	75291	0	75291	0.00	1	0	1	0	1	0.00
6	MP LAD	1165798	0	1165798	0	1165798	0.00	8	0	8	0	8	0.00
7	Solid Waste Management	615874	0	615874	0	615874	0.00	2	0	2	0	2	0.00
8	Swachha Bharat Mission	3055573	814065	3869638	654000	3215638	16.90	40	55	95	17	78	17.89
12	12th & 13th FCA	2555720	0	2555720	1334931	1220789	52.23	21	0	21	11	10	52.38
13	14th FCA	5358000	7486000	12844000	3982940	8861060	31.01	44	48	92	35	57	38.04
15	Souchalaya and Public toilet	1099550	0	1099550	0	1099550	0.00	2	0	2	0	2	0.00
16	Construction of CC road	593358	0	593358	349318	244040	58.87	4	0	4	2	2	50.00
18	Performance based Incentives	1969282	0	1969282	0	1969282	0.00	16	0	16	0	16	0.00
19	Protection & Conservation water bodies	1440342	0	1440342	1161722	278620	80.66	12	0	12	10	2	83.33
20	Protection of Govt land & boundary wall	1102271	0	1102271	0	1102271	0.00	3	0	3	0	3	0.00
21	Motor Vehicle Tax (MVT)	2575098	1424000	3999098	1267207	2731891	31.69	16	12	28	10	18	35.71
22	Devolution fund	13468655	5329000	18797655	6893453	11904202	36.67	67	52	119	48	71	40.34
23	Creation and Maintenance of capital assets	1417000	1418000	2835000	0	2835000	0.00	9	8	17	0	17	0.00

24	Dev of Park, Greenery & Aforestation	256000	0	256000	0	256000	0.00	1	0	1	0	1	0.00
TOTAL		46283221	21167065	67450286	20426680	47023606	414.14	312	223	535	175	360	32.71

From the above table it was revealed that the physical and financial performance of Road Development, 13th FCA,CC Road (spl), are more than 50%, which is somehow satisfactory. However the performance of Schemes like MRB, NRB, PBI, Devolution fund etc are less than 50%. It was stated by the local authority that due to finalisation in the process of tender, release of grants at the fag end of the year were the main cause of the poor performance of the some of the ongoing schemes. However the reply of the local authority was not convincing as there was huge accumulation of funds in different schemes funds as stated in the grant para of this report. Hence it may be concluded that the less utilisation of funds and poor performance of the schemes was mainly due to inadequate supervision, monitoring in the part of NAC officials.

17.2 - Scheme Study

SJSRY Scheme: The SJSRY scheme was replaced by OULM (Odisha Urban Livelihood Programme) during the year 2015-16. As on 01.04.2016 the unspent balance of OULM grant was Rs.893500.00. During the year 2016-17 a sum of Rs.376260.00 was received as grants towards USEP(Revolving Fund) aggregating the total funds to be Rs.1269760.00. Out of which an amount of Rs.770609.00 was the expenditure under the grant and an amount of , leaving an unspent grant as Rs.499151.00 as on 31.03.2017.

MPLAD:As on 01.04.2016 the unspent balance of MPLAD grant was Rs.1165798.00. During the year 2016-17neither any amount was received nor any expenditure was incurred towards MPLAD grant.

PARA: 18 MISCELLANEOUS
18.1 - Audit Paragraphs pending for settlement.

SI No.	AR No/ Year	Paragraphs pending for settlement relating to missappropriation of cash and loss of stock & store		Paragraphs pending for settlement other than missappropriation of cash and loss of stock & store		TOTAL	
		No of Para	Amount	No of Para	Amount	No of Para	Amount
1	4751/12-13 for the year 2011-12	0	0	17	831601	17	831601
2	46569/13-14 for the year 2012-13	0	0	8	90333	8	90333
3	44951/14-15 for the year 2013-14	0	0	9	565022	9	565022
4	102136/15-16 for the year 2014-15	0	0	5	5251330	5	5251330

5279416/2016-17 for the year 2015-16	0	0	17	864310	17	864310
TOTAL	0	0	56	7602596	56	7602596

PARA: 19 AUDIT OF LOAN/DEPOSITS/CPF INCLUDING POSITIONS

19.1 - Remittance of Govt Dues like Royalty, VAT, Cess etc.
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The position of Govt dues are as follows

Particulars	OB as on 01.04.16	Amount collected during 2016-17	Total	Amount deposited during 2016-17	CB as on 31.03.17
Royalty	0	435790	435790	435790	0
VAT	0	727218	727218	727218	0
Labour Cess	0	181808	181808	181808	0
Income Tax	0	360594	360594	359018	1576
TOTAL	0	1705410	1705410	1703834	1576

19.2 - Loan Position

As per Rule 149 of Odisha Municipal Rules, 1953 a loan register is to be maintained. The loan amount shall not be appropriated even temporarily to any object other than that for which the same has been received.

On scrutiny the Loan register of Nimapara NAC, it was seen that the loan register has not been maintained properly and incomplete. Computation of Principal, both normal and penal interest and repayment have not been maintained in the loan register. No repayment of loan has been done during the year 2016-17. The Loan position has been worked out on basis of previous audit Report and furnished below.

LOAN POSITION OF NIMAPARA NAC AS ON 31.03.17

SI No	Particulars	OB as on 01.04.16			Rate of Interest	Interest Amount	Amount Payble	Loan Repaid	CB as on 31.03.17
		Principal	interest	Total					
1	Const of Market Complex	45000	56961	101961	9.75	9941	111902	0	111902
2	Seed Capital Margin Money	21000	27810	48810	13	6345	55155	0	55155
3	Margin money for bus	45000	126308	171308	14.5	24839	196147	0	196147
4	Pisciculture Loan	52000	110585	162585	9.75	15852	178437	0	178437
5	Kalyan Mandap	200000	325771	525771	9.75	51262	577033	0	577033
6	Kalyan Mandap	85000	243228	328228	14.5	47593	375821	0	375821
7	NSDP	180000	474725	654725	13	85114	739839	0	739839
8	NSDP	1149750	994975	2144725	13	278814	2423539	0	2423539

	TOTAL	1777750	2360363	4138113		519760	4657873	0	4657873

The local Authority is suggested to clear all the loan amount and compliance reported to audit.

19.3 - Position of CPF

Particulars	Position of CPF
O.B. As on 1.4.16	96927
Amount deducted during 2016-17	88344
Total	185271
Amount deposited during 2016-17	88344
C.B. As on 31.03.17	96927

19.4 - Position of SD/ EMD

Particulars	Position of SD	Position of EMD
O.B. As on 1.4.16	2453378	222120
Amount deducted during 2016-17	897682	224000
Total	3351060	446120
Amount deposited during 2016-17	149880	184694
C.B. As on 31.03.17	3201180	261426

PARA: 20 RESULT OF AUDIT

20.1 -

Result Of Audit

Sl No	Name Of The Paragraph	Amount suggested for recovery(In Rs:)	Amount kept on objection(In Rs:)	Amount Surchargeable(In Rs:)	Amount Embezzlement(In Rs:)	Amount Othercases(In Rs:)	Remarks
1	13.5	0.00	19010.00	0.00	0.00	0.00	

2	13.6	0.00	95061.00	0.00	0.00	0.00
3	13.7	106700.00	137790.00	106700.00	0.00	0.00
4	13.9	0.00	14355.00	0.00	0.00	0.00
5	14.2	0.00	209066.00	0.00	0.00	0.00
6	14.4	22000.00	22000.00	0.00	0.00	22000.00
7	14.5	0.00	543600.00	0.00	0.00	0.00
8	14.6	0.00	90592.00	0.00	0.00	0.00
9	14.7	0.00	5006400.00	0.00	0.00	0.00
10	15.1	21950.00	21950.00	21950.00	0.00	0.00
11	15.2	11176.00	11176.00	11176.00	0.00	0.00
12	15.3	3475.00	3475.00	3475.00	0.00	0.00
13	15.4	1091.00	1091.00	1091.00	0.00	0.00
14	15.5	1224.00	1224.00	1224.00	0.00	0.00
15	15.6	5972.00	5972.00	5972.00	0.00	0.00
16	15.7	5254.00	5254.00	5254.00	0.00	0.00
17	15.8	2454.00	2454.00	2454.00	0.00	0.00
18	15.9	2680.00	2680.00	2680.00	0.00	0.00
19	15.10	2529.00	2529.00	2529.00	0.00	0.00
20	15.11	2793.00	2793.00	2793.00	0.00	0.00
21	15.12	394.00	394.00	394.00	0.00	0.00
22	15.13	8234.00	8234.00	8234.00	0.00	0.00
23	15.14	7634.00	7634.00	7634.00	0.00	0.00
24	15.15	20570.00	20570.00	20570.00	0.00	0.00
25	15.16	1371.00	1371.00	1371.00	0.00	0.00
Total		227501.00	6236675.00	205501.00	0.00	22000.00

Audit Certificate

Certified that the accounts of Nimapara NAC for the financial year 2016-2017 have been covered under audit and found correct subject to the comments / remarks offered in the foregoing paragraphs .

Spot Recovery

SI No	Ref Para No/Audit Objection Statement Page No	M.R.No	Date	Amount(In Rs:)	Name of the person
1	11.1	7182	2018-05-09	201	Sri Rabi Narayan Mohanty, Tax Sarkar
2	11.1	7181	2018-05-09	172	Sri Raj Kishore Pradhan, TC
3	11.1	7180	2018-05-09	445	Sri Bijay Kumar Patra
4	11.1	7183	2018-05-09	495	Smt Sujata Mahapatra, TC
5			0000-00-00	0	
				Total	1313